MISSISSIPPI LEGISLATURE

REGULAR SESSION 2017

By: Representatives Turner, Hughes

To: Accountability, Efficiency, Transparency

HOUSE BILL NO. 1109 (As Sent to Governor)

1 AN ACT TO CREATE STANDARDS FOR PROCUREMENTS BY THE 2 SOLICITATION OF REQUESTS FOR PROPOSALS OR REQUESTS FOR 3 QUALIFICATIONS; TO PROVIDE THAT THE STANDARDS SHALL APPLY TO PROCUREMENTS BY STATE AGENCIES OF COMMODITIES, SUPPLIES, 4 5 EQUIPMENT, CONSTRUCTION, TECHNOLOGY, PERSONAL AND PROFESSIONAL 6 SERVICES, ANY TYPE OF STATE AGENCY PURCHASED EMPLOYEE BENEFITS AND 7 STATE AGENCY PURCHASED SUPPLEMENTAL INSURANCE AND CAFETERIA PLANS; TO PROVIDE THE FACTORS THAT MUST BE CONSIDERED WHEN DETERMINING TO 8 9 USE A REQUEST FOR PROPOSALS OR REQUESTS FOR QUALIFICATIONS; TO 10 PROVIDE THE CONTENT TO INCLUDE IN A REQUEST FOR PROPOSALS OR REQUESTS FOR QUALIFICATIONS; TO PROVIDE THE REQUIREMENTS OF 11 12 PRE-PROPOSAL CONFERENCES; TO PROVIDE THE METHOD TO PROPERLY DRAFT 13 A REQUEST FOR PROPOSALS OR REQUEST FOR QUALIFICATIONS; TO PROVIDE THE EVALUATION FACTORS TO USE WHEN REVIEWING A REQUEST FOR 14 15 PROPOSALS OR REQUESTS FOR QUALIFICATIONS; TO PROVIDE THE 16 QUALIFICATIONS OF THE EVALUATION COMMITTEE THAT WILL EVALUATE EACH 17 SUBMITTED PROPOSAL OR QUALIFICATION; TO PROVIDE THE GUIDELINES FOR 18 DISCUSSIONS ONCE PROPOSALS OR QUALIFICATIONS HAVE BEEN SUBMITTED; TO PROVIDE FOR THE CONTENT TO BE INCLUDED IN THE BEST AND FINAL 19 20 OFFER; TO AMEND SECTION 27-104-7, MISSISSIPPI CODE OF 1972, TO 21 RECONSTITUTE THE PUBLIC PROCUREMENT REVIEW BOARD; TO INCLUDE THE 22 POWERS AND DUTIES OF THE PERSONAL SERVICE CONTRACT REVIEW BOARD 23 UNDER THE PURVIEW OF THE PUBLIC PROCUREMENT REVIEW BOARD; TO AMEND 24 SECTION 25-9-120, MISSISSIPPI CODE OF 1972, TO ABOLISH THE 25 PERSONAL SERVICE CONTRACT REVIEW BOARD; TO PROVIDE THAT THE 26 POWERS, DUTIES AND ALL RESOURCES OF THE PERSONAL SERVICE CONTRACT 27 REVIEW BOARD SHALL BE TRANSFERRED TO THE PUBLIC PROCUREMENT REVIEW 28 BOARD; TO AMEND SECTION 25-61-9, MISSISSIPPI CODE OF 1972, TO 29 REQUIRE ANYONE SEEKING A PROTECTIVE ORDER FOR CERTAIN CONTRACT 30 INFORMATION OTHERWISE REQUIRED TO BE PUBLIC UNDER THE PUBLIC 31 RECORDS ACT TO POST NOTICE OF THE PETITION AND THE REASONS FOR THE 32 PROTECTIVE ORDER ON THE MISSISSIPPI PROCUREMENT PORTAL FOR A MINIMUM OF SEVEN DAYS BEFORE FILING THE PETITION FOR THE 33 PROTECTIVE ORDER IN CHANCERY COURT; TO AMEND SECTION 31-7-13, 34

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MISSISSIPPI CODE OF 1972, TO REQUIRE REVERSE AUCTIONS TO BE THE PRIMARY METHOD FOR RECEIVING BIDS DURING THE COMPETITIVE BIDDING PROCESS; TO REQUIRE THE PUBLIC PROCUREMENT REVIEW BOARD TO APPROVE A PURCHASING ENTITY'S DECISION TO USE A METHOD OTHER THAN REVERSE AUCTION FOR SOLICITING BIDS; AND FOR RELATED PURPOSES.

40 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MISSISSIPPI: 41 SECTION 1. Applicability. Except as otherwise provided by law, the provisions of Sections 1 through 12 of this act shall 42 apply to every procurement of commodities, supplies, equipment, 43 construction, technology, personal and professional services other 44 45 than those in Section 27-104-7(2)(f) and (8), state agency 46 employee benefits, supplemental insurance and cafeteria plans, 47 that are solicited by any state agency by a request for proposals or request for qualifications. The following provisions are 48 49 intended to ensure that the best practices for soliciting requests 50 for proposals or requests for qualifications are implemented. Any agency that is required to receive approval by the Public 51 52 Procurement Review Board before entering into a personal or 53 professional services contract as provided in subsection (2) (q) of 54 Section 27-104-7 shall implement the best practices specified in 55 Sections 1 through 12 of this act. The Public Procurement Review 56 Board shall promulgate any necessary rules and regulations to administer the provisions of Sections 1 through 12 of this act. 57 58 SECTION 2. Conditions for use. (1) Competitive sealed bidding is the preferred method of procurement; however, if it is 59 60 not practicable and advantageous, a request for proposals or request for qualifications may be used. The terms "practicable" 61

62 and "advantageous" are to be given ordinary dictionary meanings.

H. B. No. 1109 # deleted text version # 17/HR31/R182SG PAGE 2 (ENK\JAB) 63 The term "practicable" denotes what may be accomplished or put 64 into practical application. "Advantageous" denotes a judgmental 65 assessment of what is in the state's best interest.

66 (2) The following factors shall be considered when67 determining advantageousness:

68

(a) The need for flexibility;

69 (b) The type of evaluations that will be needed after70 offers are received;

(c) Whether the evaluation factors involve the relative abilities of offerers to perform, including degrees of technical or professional experience or expertise;

(d) Whether the type of need to be satisfied involves
weighing artistic and aesthetic values to the extent that price is
a secondary consideration;

(e) Whether the types of supplies, services or
construction may require the use of comparative judgmental
evaluations to evaluate them adequately; and

80 (f) Whether prior procurements indicate that a request 81 for proposals may result in more beneficial contracts for the 82 state.

83 (3) The following factors shall be considered when84 determining practicability:

85 (a) Whether the contract needs to be a contract other86 than a fixed-price type contract;

H. B. No. 1109 # deleted text version # 17/HR31/R182SG PAGE 3 (ENK\JAB) 87 (b) Whether oral or written discussions may need to be
88 conducted with offerers concerning technical and price aspects of
89 their proposals;

90 (c) Whether offerers may need to be afforded the91 opportunity to revise their proposals, including price;

92 (d) Whether the award may need to be based upon a 93 comparative evaluation of differing price and contractual factors 94 as well as quality factors that include technical and performance 95 capability and the content of the technical proposal; and

96 (e) Whether the primary consideration in determining97 award may not be price.

98 On or before January 1 of each year, and every time a (4) 99 chief procurement officer is hired, each state agency shall 100 provide to the state purchasing agent the name of the state agency's chief procurement officer and information identifying the 101 102 state agency's central purchasing office, if applicable. If the 103 chief procurement officer of an agency or his or her designee 104 determines, in writing, that the use of competitive sealed bidding 105 is either not practicable or not advantageous to the state, he or 106 she shall submit a detailed explanation of the reasons for that 107 determination to the Public Procurement Review Board. If the 108 Public Procurement Review Board determines that competitive sealed 109 bidding is either not practicable or not advantageous to the 110 state, then a contract may be entered into for the procurement of commodities, supplies, equipment, construction, technology, 111

H. B. No. 1109 # deleted text version # 17/HR31/R182SG PAGE 4 (ENK\JAB) 112 personal and professional services, state agency purchased 113 employee benefits or state agency supplemental insurance and cafeteria plans, by a request for proposals or request for 114 qualifications. However, these procurements contracted for 115 116 through a request for proposals or request for qualifications may 117 not be combined or included in a contract with other procurements that are required to be procured through competitive sealed 118 119 bidding so as to avoid the statutory obligation for procurement 120 through competitive sealed bidding. The board may modify or 121 revoke its determination at any time, and the determination should 122 be reviewed for current applicability from time to time.

In addition to determining whether a request for proposals or request for qualifications would be practicable and advantageous to the state, when making the decision to use a request for proposals or request for qualifications, the chief procurement officer shall consider the following factors:

(a) Whether quality, availability or capability is
overriding in relation to price in procurements for research and
development, technical supplies or services;

(b) Whether the initial installation needs to be evaluated together with later maintenance and service capabilities and what priority should be given to these requirements in the best interests of the state; and

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H. B. No. 1109 17/HR31/R182SG PAGE 5 (ENK\JAB) (c) Whether the marketplace will respond better to a
solicitation permitting not only a range of alternative proposals
but evaluation and discussion of them before making the award.

138 <u>SECTION 3.</u> Content of the request for proposals or request 139 for qualifications. (1) The request for proposals or request for 140 qualifications shall include the following:

141 Instructions and information to offerers concerning (a) 142 the request for proposals or request for qualifications submission 143 requirements, including the time and date set for receipt of proposals or qualifications, the address of the office to which 144 145 proposals or qualifications are to be delivered, the maximum time 146 for proposal or qualification acceptance by the state, the manner 147 in which proposals or qualifications are to be submitted, including any forms for that purpose and any other special 148 information; 149

(b) The purchase description, evaluation factors,
delivery or performance schedule and any inspection and acceptance
requirements that are not included in the purchase description;

(c) The contract terms and conditions, including warranty and bonding or other security requirements, as applicable;

(d) A statement that discussions may be conducted with offerers who submit proposals or qualifications determined to be reasonably susceptible of being selected for the award, but that 159 proposals or qualifications may be accepted without such

160 discussions; and

161 (e) A statement of when and how price should be162 submitted.

163 (2) The request for proposals or request for qualifications 164 may incorporate documents by reference provided that the request 165 for proposals or request for qualifications specifies where those 166 documents can be obtained.

(3) Proposal or qualification preparation time shall be set to provide offerers a reasonable time to prepare their proposals or qualifications. A minimum of thirty (30) days shall be provided unless a shorter time is deemed necessary for a particular procurement as determined in writing by the chief procurement officer of the requesting agency.

173 SECTION 4. Public notice. (1) In addition to any method of 174 public notice regarding the solicitation of requests for proposals 175 or requests for qualifications currently being used by state agencies, the chief procurement officer shall also have posted on 176 177 the Mississippi procurement portal and on the soliciting agency's 178 website, public notification of a pending procurement through 179 request for proposals or request for qualifications. The notice 180 shall include the following:

181 (a) The due date for responses;

182 (b) The name and phone number of the officer conducting183 the procurement; and

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(c) The means of obtaining the solicitation.

185 (2) The notice shall be posted at least thirty (30) days 186 before the date that proposals or qualifications are to be 187 submitted to the chief procurement officer, unless a shorter time 188 is deemed necessary for a particular procurement as determined in 189 writing by the chief procurement officer of the requesting agency.

190 Each chief procurement officer may determine that other (3) 191 methods of public notification are best for that particular agency 192 or that particular request for proposals or request for 193 qualifications. If such a determination is made, the chief 194 procurement officer may provide notice in an alternative manner 195 about the request for proposals or request for qualifications in 196 addition to the methods provided for in Sections 1 through 12 of 197 this act.

The Department of Finance and Administration (DFA) shall 198 (4)199 monitor agency websites and the Mississippi procurement portal to 200 ensure that the agencies are posting the required notice. DFA 201 shall audit agencies and report its findings to the Chairs of the 202 House of Representatives and Senate Accountability, Efficiency and 203 Transparency Committees and House of Representatives and Senate 204 Appropriations Committees by December 31 of each year.

205 <u>SECTION 5.</u> Pre-proposal conferences. (1) Pre-proposal 206 conferences may be conducted to explain the procurement 207 requirements. If a chief procurement officer plans to hold such a 208 conference, he or she shall prominently place the notification in

H. B. No. 1109 # deleted text version # 17/HR31/R182SG PAGE 8 (ENK\JAB) 209 the request for proposals or request for qualifications 210 solicitation. The notification shall include the date, time and 211 location of the conference. If the chief procurement officer 212 decides to hold a pre-proposal conference after the request for 213 proposals or request for qualifications has been sent out, then he 214 or she shall notify all prospective offerers known to have 215 received a request for proposals or request for qualifications.

216 If a pre-proposal conference is held, it shall be at (2)217 least fourteen (14) days after the request for proposals or request for qualifications has been issued. In setting the time 218 219 for the conference, the chief procurement officer shall consider 220 the complexity of the procurement and the potential modifications 221 that may need to be made after the conference and any amendments 222 to the solicitation that the chief procurement officer may need to 223 make after the conference.

224 (3) The chief procurement officer issuing the request for 225 proposals or request for qualifications shall serve as chair of 226 the conference. Offerers attending the conference shall be 227 required to sign an attendance sheet provided by the soliciting 228 The chair shall announce at the beginning of the agency. 229 conference how the conference is to be handled. The conference 230 shall be recorded. A chief procurement officer may mandate 231 attendance at a conference if he or she feels it is critical to 232 understanding the solicitation. Once the conference is over, the 233 chief procurement officer shall put the recordings from the

H. B. No. 1109 17/HR31/R182SG PAGE 9 (ENK\JAB) conference and the questions and answers from the conference in writing and send them to the offerers who received the request for proposals or request for qualifications and post them on the Mississippi procurement portal and the soliciting agency's website.

239 <u>SECTION 6.</u> Drafting the request for proposals or request for 240 qualifications. (1) In addition to the items listed in Sections 241 1 through 12 of this act, the contents of a request for proposals 242 or request for qualifications shall also include the following:

(a) A statement that discussions may be conducted with offerers who submit proposals or qualifications determined to be reasonably susceptible of being selected for the award, but that proposals or qualifications may also be accepted without those discussions; and

(b) A statement of when and how price should besubmitted.

(2) The request for proposals or request for qualifications
 shall indicate, either by the order listed, weights or some other
 manner, the order of importance of the evaluation criteria.

(3) The request for proposals or request for qualifications,
its amendments, the offerer's proposals or qualifications and the
best and final offer shall constitute the contract.

256 <u>SECTION 7.</u> Evaluation factors in the request for proposals 257 or request for qualifications. (1) When the chief procurement 258 officer submits the determination that the use of competitive

H. B. No. 1109 # deleted text version # 17/HR31/R182SG PAGE 10 (ENK\JAB) 259 sealed bidding is either not practicable or not advantageous to 260 the state to the Public Procurement Review Board for its approval, 261 he or she shall include in that submission the evaluation factors 262 that will be used in reviewing the submitted proposals or 263 qualifications. The evaluation factors shall be approved by the 264 Public Procurement Review Board in the same way that the decision 265 to solicit procurements through a request for proposals or request 266 for qualifications must be approved.

267 The request for proposals or request for (2)(a) qualifications shall state all of the approved evaluation factors, 268 269 including price, and their relative importance. When the chief 270 procurement officer is determining the weights and importance of 271 each evaluation factor, price as an evaluation factor shall be 272 given the highest criteria weighting and at least thirty-five 273 percent (35%) out of the one hundred percent (100%) total weight 274 of all the other evaluation factors. The evaluation shall be 275 based on the evaluation factors set forth in the request for 276 proposals or request for qualifications. The evaluation factors 277 used and the weights given to each shall be decided and agreed to 278 by the evaluation committee before the opening of any proposal or 279 qualification. Numerical rating systems shall be used when 280 determining the weight and importance of each evaluation factor. 281 Factors not specified in the request for proposals or request for 282 qualifications shall not be considered. Upon completion of the 283 evaluation, the evaluation score sheets used to review the

H. B. No. 1109 17/HR31/R182SG PAGE 11 (ENK\JAB) submitted proposals or qualifications shall be made part of the report required under Section 12(1) of this act.

286 The following, as appropriate to individual (b) 287 circumstances, shall be used as criteria for evaluating requests 288 for proposals or requests for qualifications under the request for 289 proposals or request for qualifications process described in 290 Sections 1 through 12 of this act. These factors are not intended 291 to be limiting or all-inclusive, and they may be adapted or 292 supplemented in order to meet a soliciting agency's individual 293 needs as the competitive procurement process requires. 294 (i) Technical factors (Proposed methodology): 295 Does the offerer's proposal or a. 296 qualification demonstrate a clear understanding of the scope of 297 work and related objectives? 298 Is the offerer's proposal or b. 299 qualification complete and responsive to the specific request for proposals or request for qualifications requirements? 300 301 Has the past performance of the с. 302 offerer's proposed methodology been documented? 303 d. Does the offerer's proposal or qualification use innovative technology and techniques? 304 305 Management factors (Factors that will require (ii) 306 the identity of the offerer to be revealed must be submitted 307 separately from other factors): 308 1. Project management:

H. B. No. 1109 # deleted text version # 17/HR31/R182SG PAGE 12 (ENK\JAB) 309 How well does the proposed scheduling a. 310 timeline meet the needs of the soliciting agency? b. Is there a project management plan? 311 312 History and experience in performing the 2. 313 work: 314 a. Does the offerer document a record of reliability of timely delivery and on-time and on-budget 315 316 implementation? 317 Does the offerer demonstrate a track b. record of service as evidenced by on-time, on-budget, and contract 318 319 compliance performance? 320 c. Does the offerer document industry or 321 program experience? 322 d. Does the offerer have a record of 323 poor business ethics? 324 3. Availability of personnel, facilities, 325 equipment and other resources: 326 To what extent does the offerer rely a. 327 on in-house resources vs. contracted resources? 328 b. Are the availability of in-house and 329 contract resources documented? 330 4. Qualification and experience of personnel: 331 Documentation of experience in a. 332 performing similar work by employees and when appropriate, 333 sub-contractors? # deleted text version #

H. B. No. 1109 # deleted text version 17/HR31/R182SG PAGE 13 (ENK\JAB) 334 b. Does the offerer demonstrate cultural 335 sensitivity in hiring and training staff? 336 Cost factors (Factors must be submitted (iii) 337 separately from other factors unless specifically approved by the 338 Public Procurement Review Board): 339 1. Cost of goods to be provided or services 340 to be performed: 341 Relative cost: How does the cost a. 342 compare to other similarly scored proposals or qualifications? 343 b. Full explanation: Is the price and 344 its component charges, fees, etc. adequately explained or 345 documented? 346 2. Assurances of performance: 347 If required, are suitable bonds, a. 348 warranties or guarantees provided? 349 b. Does the proposal or qualification 350 include quality control and assurance programs? 351 Offerer's financial stability and 3. 352 strength: Does the offerer have sufficient financial resources to 353 meet its obligations? 354 SECTION 8. Evaluation committee. (1) Evaluation committees 355 shall be used to evaluate request for proposals or request for 356 qualifications and award contracts. Persons appointed to an evaluation committee shall have the relevant experience necessary 357 to evaluate the proposal or qualification. The members of the 358

H. B. No. 1109 # deleted text version # 17/HR31/R182SG PAGE 14 (ENK\JAB) evaluation committee shall have no personal, financial or familial interest in any of the contract offerers, or principals thereof, to be evaluated.

362 (2)The names of the members of the evaluation committee 363 shall not be publicly disclosed until their evaluation report as 364 required under Section 12(1) of this act. The members' names and 365 job titles shall be made available to the public. Where 366 evaluation committee members are not public employees, those 367 members' names, educational and professional qualifications, and 368 practical experience, that were the basis for the appointment, 369 shall be made available to the public.

370 (3)Before evaluating proposals or qualifications, each 371 individual participating in the evaluation of a proposal or 372 qualification shall execute a statement in accordance with 373 subsection (1) of this section certifying that he or she does not 374 have a conflict of interest. The statement shall be filed with 375 the chief procurement officer of the soliciting agency, before 376 beginning the evaluation process. The certification shall be as 377 follows:

"I hereby certify that I have reviewed the conflict of interest standards prescribed herein, and that I do not have a conflict of interest with respect to the evaluation of this proposal or qualification. I further certify that I am not engaged in any negotiations or arrangements for prospective employment or association with any of the offerers submitting

H. B. No. 1109 # deleted text version # 17/HR31/R182SG PAGE 15 (ENK\JAB) 384 proposals or qualifications or their parent or subsidiary 385 organization."

386 (4) Committee members may conduct their work separately or 387 together.

388 (5) The committee may use advisors, as it deems necessary to 389 give opinions on evaluating proposals or qualifications, except 390 that such advisors shall be subject to the provisions of 391 subsection (3) of this section. The names of the advisors shall 392 be made public at the same time as members of the evaluation 393 committee as provided in subsection (2) of this section. For the purposes of this section, the term "advisors" shall mean those 394 395 individuals who provide such significant input to a member or 396 members of the evaluation committee that the advisor's opinions 397 are fundamental in shaping the committee member's evaluation of 398 the submitted proposals or qualifications.

(6) The process of establishing weighting criteria and evaluating proposals or qualifications shall result in a finding that a specific proposal or qualification is the most practical and advantageous, price and other factors considered, or that all proposals or qualifications should be rejected.

404 <u>SECTION 9.</u> Receipt and registration of proposals or 405 qualifications. (1) Submitted proposals or qualifications shall 406 be opened at the time designated for opening in the request for 407 proposals or request for qualifications. Proposals or 408 qualifications and modifications shall be date-stamped or time and

H. B. No. 1109 # deleted text version # 17/HR31/R182SG PAGE 16 (ENK\JAB) 409 date-stamped upon receipt and held in a secure place until the 410 established due date. Electronic proposals or qualifications 411 received will be stored in an electronic lockbox until the time 412 designated for the opening of the proposal or qualification.

413 (2) As each proposal or qualification is submitted but 414 before those proposals or qualifications are opened, the chief procurement officer shall designate a person to prepare a register 415 416 of proposals or qualifications, which shall include the number of modifications received, if any, and a description sufficient to 417 418 identify the supply, service, commodity or other item offered. 419 The designated person shall assign each submitted proposal or 420 qualification an identifying letter, number, or combination 421 thereof, without revealing the name of the offerer who submitted 422 each proposal or qualification to the chief procurement officer or 423 any person named to the evaluation committee for that proposal or 424 qualification. The designated person shall keep the names of the 425 offerers and their identifying numbers or letters, or combination 426 thereof, in a sealed envelope or other secure location until 427 factors not requiring knowledge of the name of the offerer have 428 been evaluated and scored. If the designated person reveals the 429 names of the offerers and the corresponding identifying 430 information before such time, the procurement process shall be terminated and the proposal or qualifications resolicited and the 431 432 Public Procurement Review Board shall assess that person a fine of not less than One Thousand Dollars (\$1,000.00) and the chief 433

H. B. No. 1109 # deleted text version # 17/HR31/R182SG PAGE 17 (ENK\JAB) 434 procurement officer who designated that person to establish the 435 register of proposals or qualifications shall be removed from his 436 or her office and assessed a fine of not less than One Thousand 437 Dollars (\$1,000.00). The register of proposals or qualifications 438 shall be made part of the report required under Section 12(1) of 439 this act.

## 440 SECTION 10. Evaluating submitted proposals or

The evaluation committee shall evaluate 441 qualifications. (1)442 proposals or qualifications only in accordance with the 443 methodology and weighting criteria described in the request for 444 proposals or request for qualifications. Proposals or 445 qualifications shall be initially classified as: (a) acceptable; (b) potentially acceptable, which means reasonably susceptible of 446 447 being made acceptable; or (c) unacceptable. Offerers whose 448 proposals or qualifications are unacceptable shall be so notified 449 promptly.

450

(2) Discussions may be held with offerers to:

451 (a) Promote understanding of the state's requirements452 and the offerer's proposals or qualifications; and

(b) Facilitate arriving at a contract that will be the most practicable and advantageous to the state taking into consideration price and the other evaluation factors set forth in the request for proposals or request for qualifications.

457 (3) Offerers shall be accorded fair and equal treatment with458 respect to any opportunity for discussions and revisions of

H. B. No. 1109 # deleted text version # 17/HR31/R182SG PAGE 18 (ENK\JAB) 459 proposals or qualifications. Any discussions that take place 460 under the provisions of this section shall be recorded and the 461 recordings shall be made public upon award of the contract. The 462 chief procurement officer shall establish procedures and schedules 463 for conducting discussions. If, during discussions, there is a 464 need for any substantial clarification of or change in the request 465 for proposals or request for qualifications, the request shall be 466 amended to incorporate the clarification or change. Auction 467 techniques, revealing one offerer's price to another, and disclosure of any information derived from competing proposals is 468 469 prohibited. Any substantial oral clarification of a proposal or 470 qualification shall be reduced to writing by the offerer.

471 SECTION 11. Best and final offers. The chief procurement 472 officer shall establish a common date and time for the submission 473 of best and final offers. Best and final offers shall be 474 submitted only once; however, the chief procurement officer may 475 make a written determination that it is in the state's best 476 interest to conduct additional discussions or change the state's 477 requirements and require another submission of best and final 478 offers. Otherwise, no discussion of or changes in the best and 479 final offers shall be allowed before the award. Offerers shall 480 also be informed that if they do not submit a notice of withdrawal or another best and final offer, their immediate previous offer 481 482 will be construed as their best and final offer.

H. B. No. 1109 # deleted text version # 17/HR31/R182SG PAGE 19 (ENK\JAB) 483 SECTION 12. Awarding the contract. (1) After proposals or 484 qualifications have been evaluated, the evaluation committee shall 485 prepare a report evaluating and recommending the award of a 486 contract or contracts. The report shall list the names of all 487 potential offerers who submitted a proposal or qualification and 488 shall summarize the proposals or qualifications of each offerer. 489 The report shall rank offerers in order of evaluation, shall 490 recommend the selection of an offerer or offerers, as appropriate, 491 for a contract, shall be clear in the reasons why the offerer or 492 offerers have been selected among others considered, and shall detail the terms, conditions, scope of services, fees and other 493 494 matters to be incorporated into the contract. The report shall be 495 available to the public at least forty-eight (48) hours before the 496 awarding of the contract.

(2) The chief procurement officer shall publish a notice on the agency's website and the Mississippi procurement portal summarizing the award of the contract, which shall include but not be limited to, the nature, duration and amount of the contract, the name of the offerer and a statement that the contract is on file and available for public inspection in the office of the chief procurement officer.

504 SECTION 13. Section 27-104-7, Mississippi Code of 1972, is 505 amended as follows:

506 27-104-7. (1) (a) There is created **\* \* \***within the 507 Department of Finance and Administration the Public Procurement

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| 508 | Review Board, which shall be reconstituted on January 1, 2018, and         |
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| 509 | shall be composed of the <b>* * *</b> Executive Director of the Department |
| 510 | of Finance and Administration, the head of the Office of Budget            |
| 511 | and Policy Development and an employee of the Office of General            |
| 512 | Services who is familiar with the purchasing laws of this state.           |
| 513 | following members:   |
| 514 | (i) Three (3) individuals appointed by the                                 |
| 515 | Governor with the advice and consent of the Senate;                        |
| 516 | (ii) Two (2) individuals appointed by the                                  |
| 517 | Lieutenant Governor with the advice and consent of the Senate; and         |
| 518 | (iii) The Executive Director of the Department of                          |
| 519 | Finance and Administration, serving as an ex officio and nonvoting         |
| 520 | member.  |
| 521 | (b) The initial terms of each appointee shall be as                        |
| 522 | follows:   |
| 523 | (i) One (1) member appointed by the Governor to                            |
| 524 | serve for a term ending on June 30, 2019;                                  |
| 525 | (ii) One (1) member appointed by the Governor to                           |
| 526 | serve for a term ending on June 30, 2020;                                  |
| 527 | (iii) One (1) member appointed by the Governor to                          |
| 528 | serve for a term ending on June 30, 2021;                                  |
| 529 | (iv) One (1) member appointed by the Lieutenant                            |
| 530 | Governor to serve for a term ending on June 30, 2019; and                  |
| 531 | (v) One (1) member appointed by the Lieutenant                             |
| 532 | Governor to serve for a term ending on June 30, 2020.                      |
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533 <u>After the expiration of the initial terms, all appointed</u> 534 <u>members' terms shall be for a period of four (4) years from the</u> 535 <u>expiration date of the previous term, and until such time as the</u> 536 member's successor is duly appointed and gualified.

537 (c) When appointing members to the Public Procurement 538 Review Board, the Governor and Lieutenant Governor shall take into 539 consideration persons who possess at least five (5) years of 540 management experience in general business, healthcare or finance 541 for an organization, corporation or other public or private 542 entity. Any person, or any employee or owner of a company, who 543 receives any grants, procurements or contracts that are subject to 544 approval under this section shall not be appointed to the Public 545 Procurement Review Board. Any person, or any employee or owner of 546 a company, who is a principal of the source providing a personal 547 or professional service shall not be appointed to the Public 548 Procurement Review Board if the principal owns or controls a 549 greater than five percent (5%) interest or has an ownership value 550 of One Million Dollars (\$1,000,000.00) in the source's business, 551 whichever is smaller. No member shall be an officer or employee 552 of the State of Mississippi while serving as a voting member on 553 the Public Procurement Review Board. 554 (d) Members of the Public Procurement Review Board 555 shall be entitled to per diem as authorized by Section 25-3-69 and 556 travel reimbursement as authorized by Section 25-3-41.

H. B. No. 1109 # deleted text version # 17/HR31/R182SG PAGE 22 (ENK\JAB) 557 (e) The \* \* \* Executive Director of the Department of 558 Finance and Administration members of the Public Procurement 559 Review Board shall \* \* \*be chairman elect a chair from among the 560 membership, and he or she shall preside over the meetings of the 561 board. The board shall annually elect a vice \* \* \* chairman chair, 562 who shall serve in the absence of the **\* \* \* chairman** chair. No 563 business shall be transacted, including adoption of rules of 564 procedure, without the presence of a quorum of the board. \* \* \* 565 Two (2) Three (3) members shall be a quorum. No action shall be valid unless approved by \* \* \* the chairman and one (1) other of 566 567 those a majority of the members present and voting, entered upon 568 the minutes of the board and signed by the **\* \* \* chairman** chair. 569 \* \* \*The board shall meet on a monthly basis and at any other 570 time when notified by the chairman. Necessary clerical and 571 administrative support for the board shall be provided by the 572 Department of Finance and Administration. Minutes shall be kept 573 of the proceedings of each meeting, copies of which shall be filed on a monthly basis with the **\* \* \***Legislative Budget Office chairs 574 575 of the Accountability, Efficiency and Transparency Committees of 576 the Senate and House of Representatives and the chairs of the 577 Appropriations Committees of the Senate and House of 578 Representatives. 579 The Public Procurement Review Board shall have the (2)

following powers and responsibilities:

580

(a) Approve all purchasing regulations governing the purchase or lease by any agency, as defined in Section 31-7-1, of commodities and equipment, except computer equipment acquired pursuant to Sections 25-53-1 through 25-53-29;

(b) Adopt regulations governing the approval of contracts let for the construction and maintenance of state buildings and other state facilities as well as related contracts for architectural and engineering services;

589 Adopt regulations governing any lease or rental (C) 590 agreement by any state agency or department, including any state 591 agency financed entirely by federal funds, for space outside the 592 buildings under the jurisdiction of the Department of Finance and 593 Administration. These regulations shall require each agency 594 requesting to lease such space to provide the following information that shall be published by the Department of Finance 595 596 and Administration on its website: the agency to lease the space; 597 the terms of the lease; the approximate square feet to be leased; the use for the space; a description of a suitable space; the 598 599 general location desired for the leased space; the contact 600 information for a person from the agency; the deadline date for 601 the agency to have received a lease proposal; any other specific 602 terms or conditions of the agency; and any other information 603 deemed appropriate by the Division of Real Property Management of 604 the Department of Finance and Administration or the Public 605 Procurement Review Board. The information shall be provided

H. B. No. 1109 17/HR31/R182SG PAGE 24 (ENK\JAB) 606 sufficiently in advance of the time the space is needed to allow 607 the Division of Real Property Management of the Department of 608 Finance and Administration to review and preapprove the lease 609 before the time for advertisement begins;

Adopt, in its discretion, regulations to set aside 610 (d) 611 at least five percent (5%) of anticipated annual expenditures for 612 the purchase of commodities from minority businesses; however, all such set-aside purchases shall comply with all purchasing 613 614 regulations promulgated by the department and shall be subject to 615 all bid requirements. Set-aside purchases for which competitive 616 bids are required shall be made from the lowest and best minority 617 business bidder; however, if no minority bid is available or if 618 the minority bid is more than two percent (2%) higher than the 619 lowest bid, then bids shall be accepted and awarded to the lowest 620 and best bidder. However, the provisions in this paragraph shall 621 not be construed to prohibit the rejection of a bid when only one 622 (1) bid is received. Such rejection shall be placed in the 623 minutes. For the purposes of this paragraph, the term "minority 624 business" means a business which is owned by a person who is a 625 citizen or lawful permanent resident of the United States and who 626 is:

627 (i) Black: having origins in any of the black628 racial groups of Africa;

H. B. No. 1109 # deleted text version # 17/HR31/R182SG PAGE 25 (ENK\JAB) (ii) Hispanic: of Mexican, Puerto Rican, Cuban,
Central or South American, or other Spanish or Portuguese culture
or origin regardless of race;

632 (iii) Asian-American: having origins in any of
633 the original \* \* \* peoples people of the Far East, Southeast Asia,
634 the Indian subcontinent, or the Pacific Islands;

635 (iv) American Indian or Alaskan Native: having
636 origins in any of the original \* \* \* peoples people of North
637 America; or

638

(v) Female;

(e) In consultation with and approval by
the \* \* \*Chairmen Chairs of the Senate and House Public Property
Committees, approve leases, for a term not to exceed eighteen (18)
months, entered into by state agencies for the purpose of
providing parking arrangements for state employees who work in the
Woolfolk Building, the Carroll Gartin Justice Building or the
Walter Sillers Office Building \* \* \*-;

646 (f) Promulgate rules and regulations governing the 647 solicitation and selection of contractual services personnel 648 including personal and professional services contracts for any 649 form of consulting, policy analysis, public relations, marketing, 650 public affairs, legislative advocacy services or any other 651 contract that the board deems appropriate for oversight, with the 652 exception of any personal service contracts entered into by any 653 agency that employs only nonstate service employees as defined in

H. B. No. 1109 17/HR31/R182SG PAGE 26 (ENK\JAB) 654 Section 25-9-107(c), any personal service contracts entered into 655 for computer or information technology-related services governed 656 by the Mississippi Department of Information Technology Services, 657 any personal service contracts entered into by the individual 658 state institutions of higher learning, any personal service 659 contracts entered into by the Mississippi Department of 660 Transportation, any personal service contracts entered into by the 661 Department of Human Services through June 30, 2019, which the 662 Executive Director of the Department of Human Services determines 663 would be useful in establishing and operating the Department of Child Protection Services, any personal service contracts entered 664 665 into by the Department of Child Protection Services through June 666 30, 2019, and any contract for attorney, accountant, actuary 667 auditor, architect, engineer, and utility rate expert services. 668 Any such rules and regulations shall provide for maintaining 669 continuous internal audit covering the activities of such agency 670 affecting its revenue and expenditures as required under Section 671 7-7-3(6)(d). Any rules and regulation changes related to personal 672 and professional services contracts that the Public Procurement 673 Review Board may propose shall be submitted to the Chairs of the 674 Accountability, Efficiency and Transparency Committees of the 675 Senate and House of Representatives and the Chairs of the 676 Appropriation Committees of the Senate and House of 677 Representatives at least fifteen (15) days before the board votes 678 on the proposed changes, and those rules and regulation changes,

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|     |     |          |       |    |             |    | ,          |      |     |
|-----|-----|----------|-------|----|-------------|----|------------|------|-----|
| 6/9 | 1 t | adopted. | shall | be | promulgated | ın | accordance | with | the |

680 Mississippi Administrative Procedures Act;

681 (q) Approve all personal and professional services 682 contracts involving the expenditures of funds in excess of 683 Seventy-five Thousand Dollars (\$75,000.00), except as provided in 684 paragraph (f) of this subsection (2) and in subsection (8); 685 (h) Develop mandatory standards with respect to 686 contractual services personnel that require invitations for public 687 bid, requests for proposals, record keeping and financial 688 responsibility of contractors. The Public Procurement Review 689 Board shall, unless exempted under this paragraph (h) or under 690 paragraph (i) or (o) of this subsection (2), require the agency 691 involved to submit the procurement to a competitive procurement 692 process, and may reserve the right to reject any or all resulting 693 procurements; 694 (i) Prescribe certain circumstances by which agency

695 heads may enter into contracts for personal and professional 696 services without receiving prior approval from the Public 697 Procurement Review Board. The Public Procurement Review Board may 698 establish a preapproved list of providers of various personal and 699 professional services for set prices with which state agencies may 700 contract without bidding or prior approval from the board; 701 (i) Agency requirements may be fulfilled by 702 procuring services performed incident to the state's own programs.

703 The agency head shall determine in writing whether the price

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| 704 | represents a fair market value for the services. When the          |
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| 705 | procurements are made from other governmental entities, the        |
| 706 | private sector need not be solicited; however, these contracts     |
| 707 | shall still be submitted for approval to the Public Procurement    |
| 708 | Review Board.  |
| 709 | (ii) Contracts between two (2) state agencies,                     |
| 710 | both under Public Procurement Review Board purview, shall not      |
| 711 | require Public Procurement Review Board approval. However, the     |
| 712 | contracts shall still be entered into the enterprise resource      |
| 713 | planning system.   |
| 714 | (j) Provide standards for the issuance of requests for             |
| 715 | proposals, the evaluation of proposals received, consideration of  |
| 716 | costs and quality of services proposed, contract negotiations, the |
| 717 | administrative monitoring of contract performance by the agency    |
| 718 | and successful steps in terminating a contract;                    |
| 719 | (k) Present recommendations for governmental                       |
| 720 | privatization and to evaluate privatization proposals submitted by |
| 721 | any state agency;  |
| 722 | (1) Authorize personal and professional service                    |
| 723 | contracts to be effective for more than one (1) year provided a    |
| 724 | funding condition is included in any such multiple year contract,  |
| 725 | except the State Board of Education, which shall have the          |
| 726 | authority to enter into contractual agreements for student         |
| 727 | assessment for a period up to ten (10) years. The State Board of   |

H. B. No. 1109 17/HR31/R182SG PAGE 29 (ENK\JAB) 728 Education shall procure these services in accordance with the 729 Public Procurement Review Board procurement regulations; 730 (m) Request the State Auditor to conduct a performance 731 audit on any personal or professional service contract; 732 (n) Prepare an annual report to the Legislature 733 concerning the issuance of personal and professional services 734 contracts during the previous year, collecting any necessary 735 information from state agencies in making such report; 736 (o) Develop and implement the following standards and 737 procedures for the approval of any sole source contract for 738 personal and professional services regardless of the value of the 739 procurement: 740 (i) For the purposes of this paragraph (o), the 741 term "sole source" means only one (1) source is available that can 742 provide the required personal or professional service. 743 (ii) An agency that has been issued a binding, 744 valid court order mandating that a particular source or provider 745 must be used for the required service must include a copy of the 746 applicable court order in all future sole source contract reviews 747 for the particular personal or professional service referenced in 748 the court order. 749 (iii) Any agency alleging to have a sole source 750 for any personal or professional service, other than those 751 exempted under Section 27-104-7(2)(f) and (8), shall publish on 752 the procurement portal website established by Sections 25-53-151 

H. B. No. 1109 # deleted text version # 17/HR31/R182SG PAGE 30 (ENK\JAB) 753 and 27-104-165, for at least fourteen (14) days, the terms of the 754 proposed contract for those services. In addition, the 755 publication shall include, but is not limited to, the following 756 information: 757 1. The personal or professional service 758 offered in the contract; 759 2. An explanation of why the personal or 760 professional service is the only one that can meet the needs of 761 the agency; 762 3. An explanation of why the source is the 763 only person or entity that can provide the required personal or 764 professional service; 765 4. An explanation of why the amount to be 766 expended for the personal or professional service is reasonable; 767 and 768 5. The efforts that the agency went through 769 to obtain the best possible price for the personal or professional 770 service. 771 (iv) If any person or entity objects and proposes 772 that the personal or professional service published under 773 subparagraph (iii) of this paragraph (o) is not a sole source 774 service and can be provided by another person or entity, then the 775 objecting person or entity shall notify the Public Procurement 776 Review Board and the agency that published the proposed sole

H. B. No. 1109 # deleted text version # 17/HR31/R182SG PAGE 31 (ENK\JAB) 777 source contract with a detailed explanation of why the personal or 778 professional service is not a sole source service. 779 (v) 1. If the agency determines after review that 780 the personal or professional service in the proposed sole source 781 contract can be provided by another person or entity, then the 782 agency must withdraw the sole source contract publication from the 783 procurement portal website and submit the procurement of the 784 personal or professional service to an advertised competitive bid 785 or selection process. 786 2. If the agency determines after review that 787 there is only one (1) source for the required personal or 788 professional service, then the agency may appeal to the Public 789 Procurement Review Board. The agency has the burden of proving 790 that the personal or professional service is only provided by one 791 (1) source. 792 3. If the Public Procurement Review Board has 793 any reasonable doubt as to whether the personal or professional 794 service can only be provided by one (1) source, then the agency 795 must submit the procurement of the personal or professional 796 service to an advertised competitive bid or selection process. No 797 action taken by the Public Procurement Review Board in this appeal 798 process shall be valid unless approved by a majority of the 799 members of the Public Procurement Review Board present and voting. 800 (vi) The Public Procurement Review Board shall 801 prepare and submit a quarterly report to the House of

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| 802 | Representatives and Senate Accountability, Efficiency and          |
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| 803 | Transparency Committees that details the sole source contracts     |
| 804 | presented to the Public Procurement Review Board and the reasons   |
| 805 | that the Public Procurement Review Board approved or rejected each |
| 806 | contract. These quarterly reports shall also include the           |
| 807 | documentation and memoranda required in subsection (4) of this     |
| 808 | section. An agency that submitted a sole source contract shall be  |
| 809 | prepared to explain the sole source contract to each committee by  |
| 810 | December 15 of each year upon request by the committee.            |
| 811 | (p) Assess any fines and administrative penalties                  |
| 812 | provided for in Sections 1 through 12 of this act.                 |
| 813 | (3) All submissions shall be made sufficiently in advance of       |
| 814 | each monthly meeting of the Public Procurement Review Board as     |
| 815 | prescribed by the Public Procurement Review Board. If the Public   |
| 816 | Procurement Review Board rejects any contract submitted for review |
| 817 | or approval, the Public Procurement Review Board shall clearly set |
| 818 | out the reasons for its action, including, but not limited to, the |
| 819 | policy that the agency has violated in its submitted contract and  |
| 820 | any corrective actions that the agency may take to amend the       |
| 821 | contract to comply with the rules and regulations of the Public    |
| 822 | Procurement Review Board.  |
| 823 | (4) All sole source contracts for personal and professional        |
| 824 | services awarded by state agencies, other than those exempted      |
| 825 | under Section 27-104-7(2)(f) and (8), whether approved by an       |
| 826 | agency head or the Public Procurement Review Board, shall contain  |
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| 827 | in the procurement file a written determination for the approval,  |
|-----|--|
| 828 | using a request form furnished by the Public Procurement Review    |
| 829 | Board. The written determination shall document the basis for the  |
| 830 | determination, including any market analysis conducted in order to |
| 831 | ensure that the service required was practicably available from    |
| 832 | only one (1) source. A memorandum shall accompany the request      |
| 833 | form and address the following four (4) points:                    |
| 834 | (a) Explanation of why this service is the only service            |
| 835 | that can meet the needs of the purchasing agency;                  |
| 836 | (b) Explanation of why this vendor is the only                     |
| 837 | practicably available source from which to obtain this service;    |
| 838 | (c) Explanation of why the price is considered                     |
| 839 | reasonable; and  |
| 840 | (d) Description of the efforts that were made to                   |
| 841 | conduct a noncompetitive negotiation to get the best possible      |
| 842 | price for the taxpayers.   |
| 843 | (5) In conjunction with the State Personnel Board, the             |
| 844 | Public Procurement Review Board shall develop and promulgate rules |
| 845 | and regulations to define the allowable legal relationship between |
| 846 | contract employees and the contracting departments, agencies and   |
| 847 | institutions of state government under the jurisdiction of the     |
| 848 | State Personnel Board, in compliance with the applicable rules and |
| 849 | regulations of the federal Internal Revenue Service (IRS) for      |
| 850 | federal employment tax purposes. Under these regulations, the      |
| 851 | usual common law rules are applicable to determine and require     |
|     |  |

H. B. No. 1109 17/HR31/R182SG PAGE 34 (ENK\JAB) that such worker is an independent contractor and not an employee, requiring evidence of lawful behavioral control, lawful financial control and lawful relationship of the parties. Any state department, agency or institution shall only be authorized to contract for personnel services in compliance with those regulations.
(\*\*\*<u>36</u>) No member of the Public Procurement Review Board

859 shall use his <u>or her</u> official authority or influence to coerce, by 860 threat of discharge from employment, or otherwise, the purchase of 861 commodities<u>, the contracting for personal or professional</u> 862 <u>services</u>, or the contracting for public construction under this 863 chapter.

864 (\* \* \*4<u>7</u>) Notwithstanding any other laws or rules to the 865 contrary, the provisions of subsection (2) of this section shall 866 not be applicable to the Mississippi State Port Authority at 867 Gulfport.

868 Nothing in this section shall impair or limit the (8) 869 authority of the Board of Trustees of the Public Employees' 870 Retirement System to enter into any personal or professional 871 services contracts directly related to their constitutional 872 obligation to manage the trust funds, including, but not limited 873 to, actuarial, custodial banks, cash management, investment 874 consultant and investment management contracts. 875 (9) Notwithstanding the exemption of personal and 876 professional services contracts entered into by the Department of

H. B. No. 1109 # deleted text version # 17/HR31/R182SG PAGE 35 (ENK\JAB) 877 Human Services and personal and professional services contracts 878 entered into by the Department of Child Protection Services from 879 the provisions of this section under subsection (2)(f), before the 880 Department of Human Services or the Department of Child Protection 881 Services may enter into a personal or professional service 882 contract, the department(s) shall give notice of the proposed 883 personal or professional service contract to the Public 884 Procurement Review Board for any recommendations by the board. 885 Upon receipt of the notice, the board shall post the notice on its 886 website and on the procurement portal website established by 887 Sections 25-53-151 and 27-104-165. If the board does not respond 888 to the department(s) within seven (7) calendar days after 889 receiving the notice, the department(s) may enter the proposed 890 personal or professional service contract. If the board responds 891 to the department(s) within seven (7) calendar days, then the 892 board has seven (7) calendar days from the date of its initial 893 response to provide any additional recommendations. After the end 894 of the second seven-day period, the department(s) may enter the 895 proposed personal or professional service contract. The board is 896 not authorized to disapprove any proposed personal or professional 897 services contracts. This subsection shall stand repealed on July 898 1, 2019. 899 SECTION 14. Section 25-9-120, Mississippi Code of 1972, is

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900

amended as follows:

901 25-9-120. (1) Contract personnel, whether classified as 902 contract workers or independent contractors shall not be deemed 903 state service or nonstate service employees of the State of 904 Mississippi, and shall not be eliqible to participate in the 905 Public Employees' Retirement System, or the State and School 906 Employees' Health Insurance Plan, nor be allowed credit for 907 personal and sick leave and other leave benefits as employees of 908 the State of Mississippi, notwithstanding Sections 25-3-91 through 909 25-3-101; 25-9-101 through 25-9-151; 25-11-1 through 25-11-126; 25-11-128 through 25-11-131; 25-15-1 through 25-15-23 and for the 910 purpose set forth herein. Contract workers, i.e., contract 911 912 personnel who do not meet the criteria of independent contractors, 913 shall be subject to the provisions of Section 25-11-127. \* \* \*(2) (a) There is hereby created the Personal Service 914 915 Contract Review Board, which shall be composed of the following 916 members: 917 (i) The State Personnel Director; (ii) Two (2) individuals appointed by the Covernor 918 919 with the advice and consent of the Senate; 920 (iii) Two (2) individuals appointed by the 921 Lieutenant Governor with the advice and consent of the Senate; and 922 (iv) The Executive Director of the Department of 923 Finance and Administration, serving as an ex officio member; 924 (b) The initial terms of each appointee shall be as 925 follows:

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| 926 | (i) One (1) member appointed by the Governor to                   |
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| 927 | serve for a term ending June 30, 2017;                            |
| 928 | (ii) One (1) member appointed by the Governor to                  |
| 929 | serve for a term ending June 30, 2020;                            |
| 930 | (iii) One (1) member appointed by the Lieutenant                  |
| 931 | Governor to serve for a term ending June 30, 2018; and            |
| 932 | (iv) One (1) member appointed by the Lieutenant                   |
| 933 | Governor to serve for a term ending June 30, 2019.                |
| 934 | After the expiration of the initial terms, all appointed          |
| 935 | members' terms shall be for a period of four (4) years from the   |
| 936 | expiration date of the previous term, and until such time as the  |
| 937 | member's successor is duly appointed and qualified;               |
| 938 | (c) When appointing members to the Personal Service               |
| 939 | Contract Review Board, the Governor and Lieutenant Governor shall |
| 940 | take into consideration persons who possess at least five (5)     |
| 941 | years of management experience in general business, health care,  |
| 942 | or finance for an organization, corporation, or other public or   |
| 943 | private entity. Any person, or any employee or owner of a         |
| 944 | company, who receives any grants, procurements or contracts that  |
| 945 | are subject to approval under this section shall not be appointed |
| 946 | to the Personal Service Contract Review Board. Any person, or any |
| 947 | employee or owner of a company, who is a principal of the source  |
| 948 | providing the personal or professional service shall not be       |
| 949 | appointed to the Personal Service Contract Review Board if the    |
| 950 | principal owns or controls a greater than five percent (5%)       |
|     |   |

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951 interest or has an ownership value of One Million Dollars 952 (\$1,000,000.00) in the source's business, whichever is smaller; 953 (d) Members of the Personal Service Contract Review 954 Board shall be entitled to per diem as authorized by Section 955 25-3-69 and travel reimbursement as authorized by Section 25-3-41; 956 (c) The State Personnel Director shall be chairman and 957 shall preside over the meetings of the board. The board shall 958 annually elect a vice chairman, who shall serve in the absence of 959 the chairman. No business shall be transacted, including adoption of rules of procedure, without the presence of a quorum of the 960 961 board. Three (3) members shall be a quorum. No action shall be valid unless approved by the chairman and two (2) other of those 962 963 members present and voting, entered upon the minutes of the board 964 and signed by the chairman. Necessary clerical and administrative 965 support for the board shall be provided by the State Personnel 966 Board. Minutes shall be kept of the proceedings of each meeting, 967 copies of which shall be filed on a monthly basis with the 968 Chairmen of the Accountability, Efficiency and Transparency 969 Committees of the Senate and House of Representatives. 970 - (3) The Personal Service Contract Review Board shall have 971 the following powers and responsibilities: 972 (a) Promulgate rules and regulations governing the 973 solicitation and selection of contractual services personnel 974 including personal and professional services contracts for any 975 form of consulting, policy analysis, public relations, marketing,

H. B. No. 1109 # deleted text version # 17/HR31/R182SG PAGE 39 (ENK\JAB) 976 public affairs, legislative advocacy services or any other 977 contract that the board deems appropriate for oversight, with the 978 exception of any personal service contracts entered into for 979 computer or information technology-related services governed by 980 the Mississippi Department of Information Technology Services, any 981 personal service contracts entered into by the Mississippi 982 Department of Transportation, any personal service contracts 983 entered into by the Department of Human Services through June 30, 984 2019, which the Executive Director of the Department of Human 985 Services determines would be useful in establishing and operating 986 the Department of Child Protection Services, any personal service 987 contracts entered into by the Department of Child Protection 988 Services through June 30, 2019, and any contract for attorney, 989 accountant, auditor, architect, engineer, and utility rate expert 990 services. Any such rules and regulations shall provide for 991 maintaining continuous internal audit covering the activities of 992 such agency affecting its revenue and expenditures as required 993 under Section 7-7-3(6)(d). Any rules and regulation changes 994 related to personal and professional services contracts that may 995 be proposed by the Personal Service Contract Review Board shall be 996 submitted to the Chairmen of the Accountability, Efficiency and 997 Transparency Committees of the Senate and House of Representatives 998 at least fifteen (15) days prior to the board voting on the 999 proposed changes, and such rules and regulation changes, if

H. B. No. 1109 # deleted text version # 17/HR31/R182SG PAGE 40 (ENK\JAB) 1000 adopted, shall be promulgated in accordance with the Mississippi

1001 Administrative Procedures Act;

1002 (b) Approve all personal and professional services

1003 contracts involving the expenditures of funds in excess of

1004 Seventy-five Thousand Dollars (\$75,000.00);

1005 ------ (c) Develop mandatory standards with respect to

1006 contractual services personnel which require invitations for

1007 public bid, requests for proposals, record keeping and financial

1008 responsibility of contractors. The Personal Service Contract

1009 Review Board shall, unless exempted under this paragraph (c) or

1010 under paragraph (d) or (j) of this subsection (3), require the

1011 agency involved to advertise such contract for public bid, and may

1012 reserve the right to reject any or all bids;

1013 (i) Any agency that seeks to procure personal or
 1014 professional service contracts that are required to be approved by
 1015 the Personal Service Contract Review Board may petition for relief

1016 from any requirement that the agency use competitive bidding as a

1017 procurement method. The agency shall be required to show to the

1018 Personal Service Contract Review Board's satisfaction one (1) of

1019 the following:

1021 established limitations on the use of competitive bidding for the

1022 personal or professional contracts the agency is seeking to

1023 procure; or

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| 1024 | 2. The agency is required to hire                                  |
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| 1025 | professionals whose members are prohibited from bidding by the     |
| 1026 | rules of professional conduct promulgated by the regulating agency |
| 1027 | or agencies for that professional; or                              |
| 1028 | 3. The agency can establish that the use of                        |
| 1029 | competitive bidding will be counterproductive to the business of   |
| 1030 | the agency.  |
| 1031 | (ii) If the Personal Service Contract Review Board                 |
| 1032 | determines that competitive bidding shall not be required for the  |
| 1033 | particular personal or professional service the agency seeks to    |
| 1034 | procure, then the Personal Service Contract Review Board shall     |
| 1035 | direct the agency to establish a competitive procurement procedure |
| 1036 | for selecting the personal or professional service contract that   |
| 1037 | ensures open, transparent procedures for making a selection. Such  |
| 1038 | procedures shall include, but not be limited to, qualifications    |
| 1039 | based selection or requests for qualifications. The Personal       |
| 1040 | Service Contract Review Board shall also have the authority to     |
| 1041 | audit the records of any agency to ensure it has used competitive  |
| 1042 | procedures to contract for the personal or professional service;   |
| 1043 | (d) Prescribe certain circumstances whereby agency                 |
| 1044 | heads may enter into contracts for personal and professional       |
| 1045 | services without receiving prior approval from the Personal        |
| 1046 | Service Contract Review Board. The Personal Service Contract       |
| 1047 | Review Board may establish a preapproved list of providers of      |
| 1048 | various personal and professional services for set prices with     |

H. B. No. 1109 17/HR31/R182SG PAGE 42 (ENK\JAB) 1049 which state agencies may contract without bidding or prior

- 1050 approval from the board; (c) To provide standards for the issuance of requests 1051 1052 for proposals, the evaluation of proposals received, consideration 1053 of costs and quality of services proposed, contract negotiations, 1054 the administrative monitoring of contract performance by the 1055 agency and successful steps in terminating a contract; 1056 (f) To present recommendations for governmental 1057 privatization and to evaluate privatization proposals submitted by 1058 any state agency; (q) To authorize personal and professional service 1059 1060 contracts to be effective for more than one (1) year provided a 1061 funding condition is included in any such multiple year contract, except the State Board of Education, which shall have the 1062 1063 authority to enter into contractual agreements for student assessment for a period up to ten (10) years. The State Board of 1064 1065 Education shall procure these services in accordance with the Personal Service Contract Review Board procurement regulations; 1066 1067 (h) To request the State Auditor to conduct a 1068 performance audit on any personal or professional service
- 1069 contract;
- 1070 <u>(i) Prepare an annual report to the Legislature</u>
- 1071 concerning the issuance of personal service contracts during the
- 1072 previous year, collecting any necessary information from state
- 1073 agencies in making such report;

H. B. No. 1109 # deleted text version # 17/HR31/R182SG PAGE 43 (ENK\JAB) 1074 -(j) Develop and implement the following standards and 1075 procedures for the approval of any sole source contract for personal and professional services regardless of the value of the 1076 1077 procurement: 1078 (i) For the purposes of this paragraph (j), the 1079 term "sole source" means only one (1) source is available that can 1080 provide the required personal or professional service. 1081 (ii) An agency that has been issued a binding, 1082 valid court order mandating that a particular source or provider 1083 must be used for the required service must include a copy of the 1084 applicable court order in all future sole source contract reviews 1085 for the particular personal or professional service referenced in 1086 the court order. 1087 (iii) Any agency alleging to have a sole source 1088 for any personal or professional service shall have published on 1089 the procurement portal website established by Sections 25-53-151 1090 and 27-104-165, for at least fourteen (14) days, the terms of the proposed contract for those services. In addition, the 1091 1092 publication shall include, but is not limited to, the following 1093 information: 1094 1. The personal or professional service 1095 offered in the contract; 1096 2. An explanation of why the personal or professional service is the only one that can meet the needs of 1097 1098 the agency; H. B. No. 1109 # deleted text version #

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| 1099 | 3. An explanation of why the source is the                         |
|------|--|
| 1100 | only person or entity that can provide the required personal or    |
| 1101 | professional service;  |
| 1102 | 4. An explanation of why the amount to be                          |
| 1103 | expended for the personal or professional service is reasonable;   |
| 1104 | and  |
| 1105 | 5. The efforts that the agency went through                        |
| 1106 | to obtain the best possible price for the personal or professional |
| 1107 | service.   |
| 1108 | (iv) If any person or entity objects and proposes                  |
| 1109 | that the personal or professional service published under          |
| 1110 | subparagraph (iii) of this paragraph (j) is not a sole source      |
| 1111 | service and can be provided by another person or entity, then the  |
| 1112 | objecting person or entity shall notify the Personal Service       |
| 1113 | Contract Review Board and the agency that published the proposed   |
| 1114 | sole source contract with a detailed explanation of why the        |
| 1115 | personal or professional service is not a sole source service.     |
| 1116 | (v) 1. If the agency determines after review that                  |
| 1117 | the personal or professional service in the proposed sole source   |
| 1118 | contract can be provided by another person or entity, then the     |
| 1119 | agency must withdraw the sole source contract publication from the |
| 1120 | procurement portal website and submit the procurement of the       |
| 1121 | personal or professional service to an advertised competitive bid  |
| 1122 | or selection process.  |

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| 1123 | 2. If the agency determines after review that                      |
|------|--|
| 1124 | there is only one (1) source for the required personal or          |
| 1125 | professional service, then the agency may appeal to the Personal   |
| 1126 | Service Contract Review Board. The agency has the burden of        |
| 1127 | proving that the personal or professional service is only provided |
| 1128 | <del>by one (1) source.</del>                                      |
| 1129 | 3. If the Personal Service Contract Review                         |
| 1130 | Board has any reasonable doubt as to whether the personal or       |
| 1131 | professional service can only be provided by one (1) source, then  |
| 1132 | the agency must submit the procurement of the personal or          |
| 1133 | professional service to an advertised competitive bid or selection |
| 1134 | process. No action taken by the Personal Service Contract Review   |
| 1135 | Board in this appeal process shall be valid unless approved by the |
| 1136 | chairman and two (2) other members of the Personal Service         |
| 1137 | Contract Review Board present and voting.                          |
| 1138 | (vi) The Personal Service Contract Review Board                    |
| 1139 | shall prepare and submit a quarterly report to the House of        |
| 1140 | Representatives and Senate Committees on Accountability,           |
| 1141 | Efficiency and Transparency that details the sole source contracts |
| 1142 | presented to the Personal Service Contract Review Board and the    |
| 1143 | reasons that the Personal Service Contract Review Board approved   |
| 1144 | or rejected each contract. Such quarterly reports shall also       |
| 1145 | include the documentation and memoranda required in subsection (5) |
| 1146 | of this section. An agency that submitted a sole source contract   |
| 1147 | shall be prepared to explain the sole source contract to each      |

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1148 committee by December 15 of each year upon request by the

1149 committee.

(4) Any contract submitted to the Personal Service Contract 1150 1151 Review Board for review and approval shall be presumed to be 1152 approved if the Personal Service Contract Review Board does not 1153 object to the contract within thirty (30) days of the agency's submission of the contract. All submissions shall be made thirty 1154 1155 (30) days before the monthly meeting of the Personal Service 1156 Contract Review Board or as prescribed by the Personal Service Contract Review Board. If the Personal Service Contract Review 1157 1158 Board rejects any contract submitted for review or approval, the 1159 Personal Service Contract Review Board shall clearly set out the 1160 reasons for its action, including, but not limited to, the policy that the agency has violated in its submitted contract and any 1161 1162 corrective actions that the agency may take to amend the contract 1163 to comply with the rules and regulations of the Personal Service 1164 Contract Review Board. 1165 (5) All sole source contracts for personal and professional 1166 services awarded by state agencies, whether approved by an agency

1167 head or the Personal Service Contract Review Board, shall contain

1168 in the procurement file a written determination for the approval,

1169 using a request form furnished by the Personal Service Contract

1170 Review Board. The written determination shall document the basis

1171 for the determination, including any market analysis conducted in

1172 order to ensure that the service required was practicably

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| 1173 | available from only one (1) source. A memorandum shall accompany   |
|------|--|
| 1174 | the request form and address the following four (4) points:        |
| 1175 | (a) Explanation of why this service is the only service            |
| 1176 | that can meet the needs of the purchasing agency;                  |
| 1177 | (b) Explanation of why this vendor is the only                     |
| 1178 | practicably available source from which to obtain this service;    |
| 1179 | (c) Explanation of why the price is considered                     |
| 1180 | reasonable; and  |
| 1181 | (d) Description of the efforts that were made to                   |
| 1182 | conduct a noncompetitive negotiation to get the best possible      |
| 1183 | price for the taxpayers.   |
| 1184 | (6) The Personal Service Contract Review Board shall develop       |
| 1185 | and promulgate rules and regulations to define the allowable legal |
| 1186 | relationship between contract employees and the contracting        |
| 1187 | departments, agencies and institutions of state government under   |
| 1188 | the jurisdiction of the State Personnel Board, in compliance with  |
| 1189 | the applicable rules and regulations of the federal Internal       |
| 1190 | Revenue Service (IRS) for federal employment tax purposes. Under   |
| 1191 | these regulations, the usual common law rules are applicable to    |
| 1192 | determine and require that such worker is an independent           |
| 1193 | contractor and not an employee, requiring evidence of lawful       |
| 1194 | behavioral control, lawful financial control and lawful            |
| 1195 | relationship of the parties. Any state department, agency or       |
| 1196 | institution shall only be authorized to contract for personnel     |
| 1197 | services in compliance with those regulations.                     |

H. B. No. 1109 17/HR31/R182SG PAGE 48 (ENK\JAB) 1198 (7) No member of the Personal Service Contract Review Board 1199 shall use his official authority or influence to coerce, by threat 1200 of discharge from employment, or otherwise, the purchase of 1201 commodities or the contracting for personal or professional 1202 services under this section.

1203 — (8) Nothing in this section shall impair or limit the

1204 authority of the Board of Trustees of the Public Employees'

1205 Retirement System to enter into any personal or professional

1206 services contracts directly related to their constitutional

1207 obligation to manage the trust funds, including, but not limited

1208 to, actuarial, custodial banks, cash management, investment

1209 consultant, and investment management contracts.

1210 <u>(9) Notwithstanding the exemption of personal service</u>

1211 contracts entered into by the Department of Human Services and

1212 personal service contracts entered into by the Department of Child

1213 Protection Services from the provisions of this section under

1214 subsection (3) (a), before the Department of Human Services or the

1215 Department of Child Protection Services may enter into a personal

1216 service contract, the department(s) shall give notice of the

1217 proposed personal service contract to the Personal Service

1218 Contract Review Board for any recommendations by the board. Upon

1219 receipt of the notice, the board shall post the notice on its

1220 website and on the procurement portal website established by

1221 Sections 25-53-151 and 27-104-165. If the board does not respond

1222 to the department(s) within seven (7) calendar days after

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| 1223 | receiving the notice, the department(s) may enter the proposed     |
|------|--|
| 1224 | personal service contract. If the board responds to the            |
| 1225 | department(s) within seven (7) calendar days, then the board has   |
| 1226 | seven (7) calendar days from the date of its initial response to   |
| 1227 | provide any additional recommendations. After the end of the       |
| 1228 | second seven-day period, the department(s) may enter the proposed  |
| 1229 | personal service contract. The board is not authorized to          |
| 1230 | disapprove any proposed personal service contracts. This           |
| 1231 | subsection shall stand repealed on July 1, 2019.                   |
| 1232 | (2) The Personal Service Contract Review Board is abolished.       |
| 1233 | The Public Procurement Review Board shall be the Personal Service  |
| 1234 | Contract Review Board and shall retain all powers and duties       |
| 1235 | granted by law to the Personal Service Contract Review Board. All  |
| 1236 | equipment, inventories, records, personnel, resources and other    |
| 1237 | property, real or personal, tangible or intangible, of the         |
| 1238 | Personal Service Contract Review Board shall be transferred to the |
| 1239 | Public Procurement Review Board as provided in Section 27-104-7.   |
| 1240 | The transfer of personnel shall be commensurate with the number    |
| 1241 | and classification of positions (PINS) allocated to the Personal   |
| 1242 | Service Contract Review Board on June 30, 2017. Wherever the       |
| 1243 | terms "Personal Service Contract Review Board" or "board," when    |
| 1244 | referring to the Personal Service Contract Review Board, appear in |
| 1245 | any law, rule, regulation or document the same shall be construed  |
| 1246 | to mean the Public Procurement Review Board.                       |

H. B. No. 1109 17/HR31/R182SG PAGE 50 (ENK\JAB) 1247 **SECTION 15.** Section 25-61-9, Mississippi Code of 1972, is 1248 amended as follows:

25-61-9. (1) Records furnished to public bodies by third 1249 1250 parties which contain trade secrets or confidential commercial or 1251 financial information shall not be subject to inspection, 1252 examination, copying or reproduction under this chapter until 1253 notice to third parties has been given, but the records shall be 1254 released no later than twenty-one (21) days from the date the 1255 third parties are given notice by the public body unless the third 1256 parties have filed in chancery court a petition seeking a 1257 protective order on or before the expiration of the twenty-one-day 1258 time period. Any party seeking the protective order shall give 1259 notice to the party requesting the information in accordance with 1260 the Mississippi Rules of Civil Procedure.

1261 (2)If any public record which is held to be exempt from 1262 disclosure pursuant to this chapter contains material which is not 1263 exempt pursuant to this chapter, the public body shall separate 1264 the exempt material and make the nonexempt material available for 1265 examination or copying, or both, as provided for in this chapter. 1266 (3)Trade secrets and confidential commercial and financial 1267 information of a proprietary nature developed by a college, 1268 university or public hospital under contract with a firm, business, partnership, association, corporation, individual or 1269 1270 other like entity shall not be subject to inspection, examination, copying or reproduction under this chapter. 1271

H. B. No. 1109 # deleted text version # 17/HR31/R182SG PAGE 51 (ENK\JAB) 1272 (4) Misappropriation of a trade secret shall be governed by
1273 the provisions of the Mississippi Uniform Trade Secrets Act,
1274 Sections 75-26-1 through 75-26-19.

(5) A waste minimization plan and any updates developed by generators and facility operators under the Mississippi Comprehensive Multimedia Waste Minimization Act of 1990 shall be retained at the facility and shall not be subject to inspection, examination, copying or reproduction under this chapter.

(6) Data processing software obtained by an agency under a licensing agreement that prohibits its disclosure and which software is a trade secret, as defined in Section 75-26-3, and data processing software produced by a public body which is sensitive must not be subject to inspection, copying or reproduction under this chapter.

As used in this subsection, "sensitive" means only those portions of data processing software, including the specifications and documentation, used to:

1289 (a) Collect, process, store, and retrieve information1290 which is exempt under this chapter.

1291 (b) Control and direct access authorizations and 1292 security measures for automated systems.

(c) Collect, process, store, and retrieve information,
disclosure of which would require a significant intrusion into the
business of the public body.

H. B. No. 1109 17/HR31/R182SG PAGE 52 (ENK\JAB) 1296 (7) For all procurement contracts awarded by state agencies, 1297 the provisions of the contract which contain the commodities purchased or the personal or professional services provided, the 1298 1299 price to be paid, and the term of the contract shall not be deemed 1300 to be a trade secret or confidential commercial or financial 1301 information under this section, and shall be available for 1302 examination, copying or reproduction as provided for in this 1303 Any party seeking a protective order for a procurement chapter. 1304 contract awarded by state agencies shall give notice to and 1305 provide the reasons for the protective order to the party 1306 requesting the information in accordance with the Mississippi 1307 Rules of Civil Procedure. The notice and reasons for the 1308 protective order must be posted on the Mississippi procurement 1309 portal for a minimum of seven (7) days before filing the petition 1310 seeking the protective order in chancery court. Any party seeking 1311 a protective order in violation of this subsection may be barred 1312 by a state agency from submitting bids, proposals or 1313 qualifications for procurement for a period not to exceed five (5) 1314 years. 1315 SECTION 16. Section 31-7-13, Mississippi Code of 1972, is 1316 amended as follows: 1317 31-7-13. All agencies and governing authorities shall 1318 purchase their commodities and printing; contract for garbage collection or disposal; contract for solid waste collection or 1319

H. B. No. 1109 # deleted text version # 17/HR31/R182SG PAGE 53 (ENK\JAB) 1320 disposal; contract for sewage collection or disposal; contract for 1321 public construction; and contract for rentals as herein provided.

Bidding procedure for purchases not over \$5,000.00. 1322 (a) 1323 Purchases which do not involve an expenditure of more than Five 1324 Thousand Dollars (\$5,000.00), exclusive of freight or shipping 1325 charges, may be made without advertising or otherwise requesting 1326 competitive bids. However, nothing contained in this paragraph 1327 (a) shall be construed to prohibit any agency or governing 1328 authority from establishing procedures which require competitive bids on purchases of Five Thousand Dollars (\$5,000.00) or less. 1329

1330 (b) Bidding procedure for purchases over \$5,000.00 but not over \$50,000.00. Purchases which involve an expenditure of 1331 1332 more than Five Thousand Dollars (\$5,000.00) but not more than Fifty Thousand Dollars (\$50,000.00), exclusive of freight and 1333 1334 shipping charges may be made from the lowest and best bidder 1335 without publishing or posting advertisement for bids, provided at 1336 least two (2) competitive written bids have been obtained. Anv state agency or community/junior college purchasing commodities or 1337 1338 procuring construction pursuant to this paragraph (b) may 1339 authorize its purchasing agent, or his designee, to accept the 1340 lowest competitive written bid under Fifty Thousand Dollars 1341 (\$50,000.00). Any governing authority purchasing commodities 1342 pursuant to this paragraph (b) may authorize its purchasing agent, or his designee, with regard to governing authorities other than 1343 1344 counties, or its purchase clerk, or his designee, with regard to

H. B. No. 1109 # deleted text version # 17/HR31/R182SG PAGE 54 (ENK\JAB) 1345 counties, to accept the lowest and best competitive written bid. 1346 Such authorization shall be made in writing by the governing authority and shall be maintained on file in the primary office of 1347 the agency and recorded in the official minutes of the governing 1348 1349 authority, as appropriate. The purchasing agent or the purchase 1350 clerk, or their designee, as the case may be, and not the governing authority, shall be liable for any penalties and/or 1351 1352 damages as may be imposed by law for any act or omission of the 1353 purchasing agent or purchase clerk, or their designee, constituting a violation of law in accepting any bid without 1354 approval by the governing authority. The term "competitive 1355 1356 written bid" shall mean a bid submitted on a bid form furnished by 1357 the buying agency or governing authority and signed by authorized personnel representing the vendor, or a bid submitted on a 1358 1359 vendor's letterhead or identifiable bid form and signed by 1360 authorized personnel representing the vendor. "Competitive" shall 1361 mean that the bids are developed based upon comparable 1362 identification of the needs and are developed independently and 1363 without knowledge of other bids or prospective bids. Any bid item 1364 for construction in excess of Five Thousand Dollars (\$5,000.00) 1365 shall be broken down by components to provide detail of component 1366 description and pricing. These details shall be submitted with the written bids and become part of the bid evaluation criteria. 1367 Bids may be submitted by facsimile, electronic mail or other 1368 generally accepted method of information distribution. 1369 Bids

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1370 submitted by electronic transmission shall not require the 1371 signature of the vendor's representative unless required by 1372 agencies or governing authorities.

1373 (c) Bidding procedure for purchases over \$50,000.00.
1374 (i) Publication requirement.

1375 1. Purchases which involve an expenditure of 1376 more than Fifty Thousand Dollars (\$50,000.00), exclusive of 1377 freight and shipping charges, may be made from the lowest and best 1378 bidder after advertising for competitive bids once each week for two (2) consecutive weeks in a regular newspaper published in the 1379 1380 county or municipality in which such agency or governing authority 1381 is located. However, all American Recovery and Reinvestment Act 1382 projects in excess of Twenty-five Thousand Dollars (\$25,000.00) 1383 shall be bid. All references to American Recovery and 1384 Reinvestment Act projects in this section shall not apply to 1385 programs identified in Division B of the American Recovery and 1386 Reinvestment Act.

1387 2. Reverse auctions shall be the primary 1388 method for receiving bids during the bidding process. If a 1389 purchasing entity determines that a reverse auction is not in the 1390 best interest of the state, then that determination must be approved by the Public Procurement Review Board. The purchasing 1391 1392 entity shall submit a detailed explanation of why a reverse 1393 auction would not be in the best interest of the state and present 1394 alternative process to be approved by Public Procurement Review

H. B. No. 1109 # deleted text version # 17/HR31/R182SG PAGE 56 (ENK\JAB) 1395 Board. If the Public Procurement Review Board authorizes the 1396 purchasing entity to solicit bids with a method other than reverse auction, then the purchasing entity may designate the other 1397 methods by which the bids will be received, including, but not 1398 limited to, bids sealed in an envelope, bids received 1399 1400 electronically in a secure system, \* \* \*bids received via a 1401 reverse auction, or bids received by any other method that 1402 promotes open competition and has been approved by the Office of 1403 Purchasing and Travel. However, reverse auction shall not be used 1404 for any public contract for design or construction of public 1405 facilities, including buildings, roads and bridges. The Public 1406 Procurement Review Board must approve any contract entered into by 1407 alternative processes. The provisions of this subparagraph 2 1408 shall not apply to the individual state institutions of higher 1409 learning.

1410 3. The date as published for the bid opening 1411 shall not be less than seven (7) working days after the last published notice; however, if the purchase involves a construction 1412 1413 project in which the estimated cost is in excess of Fifty Thousand 1414 Dollars (\$50,000.00), such bids shall not be opened in less than 1415 fifteen (15) working days after the last notice is published and 1416 the notice for the purchase of such construction shall be published once each week for two (2) consecutive weeks. However, 1417 1418 all American Recovery and Reinvestment Act projects in excess of Twenty-five Thousand Dollars (\$25,000.00) shall be bid. For any 1419

H. B. No. 1109 # deleted text version # 17/HR31/R182SG PAGE 57 (ENK\JAB) 1420 projects in excess of Twenty-five Thousand Dollars (\$25,000.00) 1421 under the American Recovery and Reinvestment Act, publication shall be made one (1) time and the bid opening for construction 1422 projects shall not be less than ten (10) working days after the 1423 1424 date of the published notice. The notice of intention to let 1425 contracts or purchase equipment shall state the time and place at 1426 which bids shall be received, list the contracts to be made or 1427 types of equipment or supplies to be purchased, and, if all plans 1428 and/or specifications are not published, refer to the plans and/or 1429 specifications on file. If there is no newspaper published in the 1430 county or municipality, then such notice shall be given by posting 1431 same at the courthouse, or for municipalities at the city hall, 1432 and at two (2) other public places in the county or municipality, and also by publication once each week for two (2) consecutive 1433 1434 weeks in some newspaper having a general circulation in the county 1435 or municipality in the above-provided manner. On the same date 1436 that the notice is submitted to the newspaper for publication, the agency or governing authority involved shall mail written notice 1437 1438 to, or provide electronic notification to the main office of the 1439 Mississippi Procurement Technical Assistance Program under the 1440 Mississippi Development Authority that contains the same 1441 information as that in the published notice. Submissions received 1442 by the Mississippi Procurement Technical Assistance Program for projects funded by the American Recovery and Reinvestment Act 1443 1444 shall be displayed on a separate and unique Internet web page

H. B. No. 1109 # deleted text version # 17/HR31/R182SG PAGE 58 (ENK\JAB) 1445 accessible to the public and maintained by the Mississippi 1446 Development Authority for the Mississippi Procurement Technical Assistance Program. Those American Recovery and Reinvestment Act 1447 related submissions shall be publicly posted within twenty-four 1448 1449 (24) hours of receipt by the Mississippi Development Authority and 1450 the bid opening shall not occur until the submission has been 1451 posted for ten (10) consecutive days. The Department of Finance 1452 and Administration shall maintain information regarding contracts 1453 and other expenditures from the American Recovery and Reinvestment 1454 Act, on a unique Internet web page accessible to the public. The 1455 Department of Finance and Administration shall promulgate rules 1456 regarding format, content and deadlines, unless otherwise 1457 specified by law, of the posting of award notices, contract execution and subsequent amendments, links to the contract 1458 1459 documents, expenditures against the awarded contracts and general 1460 expenditures of funds from the American Recovery and Reinvestment 1461 Act. Within one (1) working day of the contract award, the agency 1462 or governing authority shall post to the designated web page 1463 maintained by the Department of Finance and Administration, notice of the award, including the award recipient, the contract amount, 1464 1465 and a brief summary of the contract in accordance with rules 1466 promulgated by the department. Within one (1) working day of the 1467 contract execution, the agency or governing authority shall post 1468 to the designated web page maintained by the Department of Finance 1469 and Administration a summary of the executed contract and make a

H. B. No. 1109 # deleted text version # 17/HR31/R182SG PAGE 59 (ENK\JAB) 1470 copy of the appropriately redacted contract documents available 1471 for linking to the designated web page in accordance with the 1472 rules promulgated by the department. The information provided by 1473 the agency or governing authority shall be posted to the web page 1474 for the duration of the American Recovery and Reinvestment Act 1475 funding or until the project is completed, whichever is longer.

1476 (ii) Bidding process amendment procedure. If all 1477 plans and/or specifications are published in the notification, 1478 then the plans and/or specifications may not be amended. If all 1479 plans and/or specifications are not published in the notification, 1480 then amendments to the plans/specifications, bid opening date, bid opening time and place may be made, provided that the agency or 1481 1482 governing authority maintains a list of all prospective bidders who are known to have received a copy of the bid documents and all 1483 1484 such prospective bidders are sent copies of all amendments. This 1485 notification of amendments may be made via mail, facsimile, 1486 electronic mail or other generally accepted method of information distribution. No addendum to bid specifications may be issued 1487 1488 within two (2) working days of the time established for the 1489 receipt of bids unless such addendum also amends the bid opening to a date not less than five (5) working days after the date of 1490 1491 the addendum.

(iii) Filing requirement. In all cases involving
governing authorities, before the notice shall be published or
posted, the plans or specifications for the construction or

H. B. No. 1109 # deleted text version # 17/HR31/R182SG PAGE 60 (ENK\JAB) equipment being sought shall be filed with the clerk of the board of the governing authority. In addition to these requirements, a bid file shall be established which shall indicate those vendors to whom such solicitations and specifications were issued, and such file shall also contain such information as is pertinent to the bid.

1501

## (iv) Specification restrictions.

1502 Specifications pertinent to such bidding 1. 1503 shall be written so as not to exclude comparable equipment of domestic manufacture. However, if valid justification is 1504 1505 presented, the Department of Finance and Administration or the 1506 board of a governing authority may approve a request for specific 1507 equipment necessary to perform a specific job. Further, such justification, when placed on the minutes of the board of a 1508 1509 governing authority, may serve as authority for that governing 1510 authority to write specifications to require a specific item of 1511 equipment needed to perform a specific job. In addition to these requirements, from and after July 1, 1990, vendors of relocatable 1512 1513 classrooms and the specifications for the purchase of such 1514 relocatable classrooms published by local school boards shall meet 1515 all pertinent regulations of the State Board of Education, 1516 including prior approval of such bid by the State Department of 1517 Education.

1518 2. Specifications for construction projects1519 may include an allowance for commodities, equipment, furniture,

H. B. No. 1109 # deleted text version # 17/HR31/R182SG PAGE 61 (ENK\JAB) 1520 construction materials or systems in which prospective bidders are 1521 instructed to include in their bids specified amounts for such 1522 items so long as the allowance items are acquired by the vendor in 1523 a commercially reasonable manner and approved by the 1524 agency/governing authority. Such acquisitions shall not be made 1525 to circumvent the public purchasing laws.

(v) <u>Electronic bids.</u> Agencies and governing
authorities may establish secure procedures by which bids may be
submitted via electronic means.

1529

## (d) Lowest and best bid decision procedure.

1530 (i) Decision procedure. Purchases may be made from the lowest and best bidder. In determining the lowest and 1531 1532 best bid, freight and shipping charges shall be included. Life-cycle costing, total cost bids, warranties, guaranteed 1533 1534 buy-back provisions and other relevant provisions may be included 1535 in the best bid calculation. All best bid procedures for state 1536 agencies must be in compliance with regulations established by the Department of Finance and Administration. If any governing 1537 1538 authority accepts a bid other than the lowest bid actually 1539 submitted, it shall place on its minutes detailed calculations and 1540 narrative summary showing that the accepted bid was determined to 1541 be the lowest and best bid, including the dollar amount of the accepted bid and the dollar amount of the lowest bid. No agency 1542 or governing authority shall accept a bid based on items not 1543 1544 included in the specifications.

H. B. No. 1109 17/HR31/R182SG PAGE 62 (ENK\JAB) # deleted text version # 1545 (ii) Decision procedure for Certified Purchasing 1546 In addition to the decision procedure set forth in \* \* \* Offices. 1547 paragraph (d) (i) subparagraph (i) of this paragraph (d), Certified 1548 Purchasing Offices may also use the following procedure: 1549 Purchases may be made from the bidder offering the best value. In 1550 determining the best value bid, freight and shipping charges shall be included. Life-cycle costing, total cost bids, warranties, 1551 1552 guaranteed buy-back provisions, documented previous experience, 1553 training costs and other relevant provisions, including, but not limited to, a bidder having a local office and inventory located 1554 1555 within the jurisdiction of the governing authority, may be 1556 included in the best value calculation. This provision shall 1557 authorize Certified Purchasing Offices to utilize a Request For Proposals (RFP) process when purchasing commodities. All best 1558 1559 value procedures for state agencies must be in compliance with 1560 regulations established by the Department of Finance and 1561 Administration. No agency or governing authority shall accept a bid based on items or criteria not included in the specifications. 1562 1563 Decision procedure for Mississippi (iii)

1564 Landmarks. In addition to the decision procedure set forth 1565 in \* \* \* paragraph (d)(i) subparagraph (i) of this paragraph (d), 1566 where purchase involves renovation, restoration, or both, of the 1567 State Capitol Building or any other historical building designated 1568 for at least five (5) years as a Mississippi Landmark by the Board 1569 of Trustees of the Department of Archives and History under the

H. B. No. 1109 # deleted text version # 17/HR31/R182SG PAGE 63 (ENK\JAB) 1570 authority of Sections 39-7-7 and 39-7-11, the agency or governing 1571 authority may use the following procedure: Purchases may be made from the lowest and best prequalified bidder. Prequalification of 1572 1573 bidders shall be determined not less than fifteen (15) working 1574 days before the first published notice of bid opening. 1575 Prequalification criteria shall be limited to bidder's knowledge 1576 and experience in historical restoration, preservation and 1577 renovation. In determining the lowest and best bid, freight and 1578 shipping charges shall be included. Life-cycle costing, total 1579 cost bids, warranties, guaranteed buy-back provisions and other 1580 relevant provisions may be included in the best bid calculation. 1581 All best bid and prequalification procedures for state agencies 1582 must be in compliance with regulations established by the Department of Finance and Administration. 1583 If any governing 1584 authority accepts a bid other than the lowest bid actually 1585 submitted, it shall place on its minutes detailed calculations and 1586 narrative summary showing that the accepted bid was determined to be the lowest and best bid, including the dollar amount of the 1587 1588 accepted bid and the dollar amount of the lowest bid. No agency 1589 or governing authority shall accept a bid based on items not 1590 included in the specifications.

(iv) Construction project negotiations authority.
If the lowest and best bid is not more than ten percent (10%)
above the amount of funds allocated for a public construction or
renovation project, then the agency or governing authority shall

H. B. No. 1109 # deleted text version # 17/HR31/R182SG PAGE 64 (ENK\JAB) 1595 be permitted to negotiate with the lowest bidder in order to enter 1596 into a contract for an amount not to exceed the funds allocated.

1597 Lease-purchase authorization. For the purposes of (e) this section, the term "equipment" shall mean equipment, furniture 1598 1599 and, if applicable, associated software and other applicable 1600 direct costs associated with the acquisition. Any lease-purchase 1601 of equipment which an agency is not required to lease-purchase 1602 under the master lease-purchase program pursuant to Section 1603 31-7-10 and any lease-purchase of equipment which a governing 1604 authority elects to lease-purchase may be acquired by a 1605 lease-purchase agreement under this paragraph (e). Lease-purchase 1606 financing may also be obtained from the vendor or from a 1607 third-party source after having solicited and obtained at least two (2) written competitive bids, as defined in paragraph (b) of 1608 1609 this section, for such financing without advertising for such 1610 bids. Solicitation for the bids for financing may occur before or 1611 after acceptance of bids for the purchase of such equipment or, where no such bids for purchase are required, at any time before 1612 1613 the purchase thereof. No such lease-purchase agreement shall be 1614 for an annual rate of interest which is greater than the overall 1615 maximum interest rate to maturity on general obligation indebtedness permitted under Section 75-17-101, and the term of 1616 1617 such lease-purchase agreement shall not exceed the useful life of equipment covered thereby as determined according to the upper 1618 limit of the asset depreciation range (ADR) guidelines for the 1619

H. B. No. 1109 # deleted text version # 17/HR31/R182SG PAGE 65 (ENK\JAB) 1620 Class Life Asset Depreciation Range System established by the 1621 Internal Revenue Service pursuant to the United States Internal Revenue Code and regulations thereunder as in effect on December 1622 1623 31, 1980, or comparable depreciation guidelines with respect to 1624 any equipment not covered by ADR guidelines. Any lease-purchase 1625 agreement entered into pursuant to this paragraph (e) may contain 1626 any of the terms and conditions which a master lease-purchase 1627 agreement may contain under the provisions of Section 31-7-10(5), 1628 and shall contain an annual allocation dependency clause 1629 substantially similar to that set forth in Section 31-7-10(8). 1630 Each agency or governing authority entering into a lease-purchase 1631 transaction pursuant to this paragraph (e) shall maintain with 1632 respect to each such lease-purchase transaction the same 1633 information as required to be maintained by the Department of 1634 Finance and Administration pursuant to Section 31-7-10(13). 1635 However, nothing contained in this section shall be construed to 1636 permit agencies to acquire items of equipment with a total 1637 acquisition cost in the aggregate of less than Ten Thousand 1638 Dollars (\$10,000.00) by a single lease-purchase transaction. All 1639 equipment, and the purchase thereof by any lessor, acquired by 1640 lease-purchase under this paragraph and all lease-purchase 1641 payments with respect thereto shall be exempt from all Mississippi 1642 sales, use and ad valorem taxes. Interest paid on any 1643 lease-purchase agreement under this section shall be exempt from State of Mississippi income taxation. 1644

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Alternate bid authorization. When necessary to 1645 (f) 1646 ensure ready availability of commodities for public works and the timely completion of public projects, no more than two (2) 1647 1648 alternate bids may be accepted by a governing authority for 1649 commodities. No purchases may be made through use of such 1650 alternate bids procedure unless the lowest and best bidder cannot 1651 deliver the commodities contained in his bid. In that event, 1652 purchases of such commodities may be made from one (1) of the 1653 bidders whose bid was accepted as an alternate.

1654 (q) Construction contract change authorization. In the 1655 event a determination is made by an agency or governing authority 1656 after a construction contract is let that changes or modifications 1657 to the original contract are necessary or would better serve the purpose of the agency or the governing authority, such agency or 1658 1659 governing authority may, in its discretion, order such changes 1660 pertaining to the construction that are necessary under the 1661 circumstances without the necessity of further public bids; provided that such change shall be made in a commercially 1662 1663 reasonable manner and shall not be made to circumvent the public 1664 purchasing statutes. In addition to any other authorized person, 1665 the architect or engineer hired by an agency or governing 1666 authority with respect to any public construction contract shall 1667 have the authority, when granted by an agency or governing authority, to authorize changes or modifications to the original 1668 1669 contract without the necessity of prior approval of the agency or

H. B. No. 1109 17/HR31/R182SG PAGE 67 (ENK\JAB) 1670 governing authority when any such change or modification is less 1671 than one percent (1%) of the total contract amount. The agency or 1672 governing authority may limit the number, manner or frequency of 1673 such emergency changes or modifications.

1674 Petroleum purchase alternative. In addition to (h) 1675 other methods of purchasing authorized in this chapter, when any 1676 agency or governing authority shall have a need for gas, diesel 1677 fuel, oils and/or other petroleum products in excess of the amount 1678 set forth in paragraph (a) of this section, such agency or 1679 governing authority may purchase the commodity after having 1680 solicited and obtained at least two (2) competitive written bids, as defined in paragraph (b) of this section. If two (2) 1681 1682 competitive written bids are not obtained, the entity shall comply 1683 with the procedures set forth in paragraph (c) of this section. 1684 In the event any agency or governing authority shall have 1685 advertised for bids for the purchase of gas, diesel fuel, oils and 1686 other petroleum products and coal and no acceptable bids can be obtained, such agency or governing authority is authorized and 1687 1688 directed to enter into any negotiations necessary to secure the 1689 lowest and best contract available for the purchase of such 1690 commodities.

1691 (i) Road construction petroleum products price
1692 adjustment clause authorization. Any agency or governing
1693 authority authorized to enter into contracts for the construction,
1694 maintenance, surfacing or repair of highways, roads or streets,

H. B. No. 1109 # deleted text version # 17/HR31/R182SG PAGE 68 (ENK\JAB) 1695 may include in its bid proposal and contract documents a price 1696 adjustment clause with relation to the cost to the contractor, including taxes, based upon an industry-wide cost index, of 1697 petroleum products including asphalt used in the performance or 1698 1699 execution of the contract or in the production or manufacture of 1700 materials for use in such performance. Such industry-wide index 1701 shall be established and published monthly by the Mississippi 1702 Department of Transportation with a copy thereof to be mailed, 1703 upon request, to the clerks of the governing authority of each 1704 municipality and the clerks of each board of supervisors 1705 throughout the state. The price adjustment clause shall be based 1706 on the cost of such petroleum products only and shall not include 1707 any additional profit or overhead as part of the adjustment. The bid proposals or document contract shall contain the basis and 1708 1709 methods of adjusting unit prices for the change in the cost of 1710 such petroleum products.

1711 State agency emergency purchase procedure. (†) If the governing board or the executive head, or his designees, of any 1712 1713 agency of the state shall determine that an emergency exists in 1714 regard to the purchase of any commodities or repair contracts, so 1715 that the delay incident to giving opportunity for competitive 1716 bidding would be detrimental to the interests of the state, then the head of such agency, or his designees, shall file with the 1717 1718 Department of Finance and Administration (i) a statement 1719 explaining the conditions and circumstances of the emergency,

H. B. No. 1109 # deleted text version # 17/HR31/R182SG PAGE 69 (ENK\JAB) 1720 which shall include a detailed description of the events leading 1721 up to the situation and the negative impact to the entity if the purchase is made following the statutory requirements set forth in 1722 paragraph (a), (b) or (c) of this section, and (ii) a certified 1723 1724 copy of the appropriate minutes of the board of such agency 1725 requesting the emergency purchase, if applicable. Upon receipt of the statement and applicable board certification, the State Fiscal 1726 1727 Officer, or his designees, may, in writing, authorize the purchase 1728 or repair without having to comply with competitive bidding 1729 requirements.

1730 If the governing board or the executive head, or his designees, of any agency determines that an emergency exists in 1731 1732 regard to the purchase of any commodities or repair contracts, so that the delay incident to giving opportunity for competitive 1733 bidding would threaten the health or safety of any person, or the 1734 1735 preservation or protection of property, then the provisions in 1736 this section for competitive bidding shall not apply, and any officer or agent of the agency having general or specific 1737 1738 authority for making the purchase or repair contract shall approve 1739 the bill presented for payment, and he shall certify in writing 1740 from whom the purchase was made, or with whom the repair contract 1741 was made.

Total purchases made under this paragraph (j) shall only be for the purpose of meeting needs created by the emergency situation. Following the emergency purchase, documentation of the

H. B. No. 1109 # deleted text version # 17/HR31/R182SG PAGE 70 (ENK\JAB) 1745 purchase, including a description of the commodity purchased, the 1746 purchase price thereof and the nature of the emergency shall be 1747 filed with the Department of Finance and Administration. <u>Any</u> 1748 <u>contract awarded pursuant to this paragraph (j) shall not exceed a</u> 1749 term of one (1) year.

1750 (k) Governing authority emergency purchase procedure. 1751 If the governing authority, or the governing authority acting 1752 through its designee, shall determine that an emergency exists in 1753 regard to the purchase of any commodities or repair contracts, so 1754 that the delay incident to giving opportunity for competitive 1755 bidding would be detrimental to the interest of the governing 1756 authority, then the provisions herein for competitive bidding 1757 shall not apply and any officer or agent of such governing authority having general or special authority therefor in making 1758 1759 such purchase or repair shall approve the bill presented therefor, 1760 and he shall certify in writing thereon from whom such purchase 1761 was made, or with whom such a repair contract was made. At the 1762 board meeting next following the emergency purchase or repair 1763 contract, documentation of the purchase or repair contract, 1764 including a description of the commodity purchased, the price 1765 thereof and the nature of the emergency shall be presented to the 1766 board and shall be placed on the minutes of the board of such 1767 governing authority.

1768 (1) Hospital purchase, lease-purchase and lease1769 authorization.

H. B. No. 1109 # deleted text version # 17/HR31/R182SG PAGE 71 (ENK\JAB) (i) The commissioners or board of trustees of any public hospital may contract with such lowest and best bidder for the purchase or lease-purchase of any commodity under a contract of purchase or lease-purchase agreement whose obligatory payment terms do not exceed five (5) years.

1775 (ii) In addition to the authority granted in 1776 subparagraph (i) of this paragraph (l), the commissioners or board of trustees is authorized to enter into contracts for the lease of 1777 1778 equipment or services, or both, which it considers necessary for 1779 the proper care of patients if, in its opinion, it is not 1780 financially feasible to purchase the necessary equipment or 1781 services. Any such contract for the lease of equipment or 1782 services executed by the commissioners or board shall not exceed a 1783 maximum of five (5) years' duration and shall include a 1784 cancellation clause based on unavailability of funds. If such 1785 cancellation clause is exercised, there shall be no further 1786 liability on the part of the lessee. Any such contract for the lease of equipment or services executed on behalf of the 1787 1788 commissioners or board that complies with the provisions of this 1789 subparagraph (ii) shall be excepted from the bid requirements set 1790 forth in this section.

1791 (m) Exceptions from bidding requirements. Excepted1792 from bid requirements are:

1793 (i) Purchasing agreements approved by department.
1794 Purchasing agreements, contracts and maximum price regulations

H. B. No. 1109 # deleted text version # 17/HR31/R182SG PAGE 72 (ENK\JAB) 1795 executed or approved by the Department of Finance and 1796 Administration.

1797 Outside equipment repairs. Repairs to (ii) 1798 equipment, when such repairs are made by repair facilities in the 1799 private sector; however, engines, transmissions, rear axles and/or 1800 other such components shall not be included in this exemption when 1801 replaced as a complete unit instead of being repaired and the need 1802 for such total component replacement is known before disassembly 1803 of the component; however, invoices identifying the equipment, 1804 specific repairs made, parts identified by number and name, 1805 supplies used in such repairs, and the number of hours of labor 1806 and costs therefor shall be required for the payment for such 1807 repairs.

(iii) In-house equipment repairs. Purchases of parts for repairs to equipment, when such repairs are made by personnel of the agency or governing authority; however, entire assemblies, such as engines or transmissions, shall not be included in this exemption when the entire assembly is being replaced instead of being repaired.

1814 (iv) Raw gravel or dirt. Raw unprocessed deposits 1815 of gravel or fill dirt which are to be removed and transported by 1816 the purchaser.

1817 (v) Governmental equipment auctions. Motor
1818 vehicles or other equipment purchased from a federal agency or
1819 authority, another governing authority or state agency of the

H. B. No. 1109 # deleted text version # 17/HR31/R182SG PAGE 73 (ENK\JAB) 1820 State of Mississippi, or any governing authority or state agency 1821 of another state at a public auction held for the purpose of disposing of such vehicles or other equipment. Any purchase by a 1822 governing authority under the exemption authorized by this 1823 1824 subparagraph (v) shall require advance authorization spread upon 1825 the minutes of the governing authority to include the listing of 1826 the item or items authorized to be purchased and the maximum bid 1827 authorized to be paid for each item or items.

1828 Intergovernmental sales and transfers. (vi) 1829 Purchases, sales, transfers or trades by governing authorities or 1830 state agencies when such purchases, sales, transfers or trades are 1831 made by a private treaty agreement or through means of 1832 negotiation, from any federal agency or authority, another governing authority or state agency of the State of Mississippi, 1833 or any state agency or governing authority of another state. 1834 1835 Nothing in this section shall permit such purchases through public 1836 auction except as provided for in subparagraph (v) of this \* \* \*section paragraph (m). It is the intent of this section 1837 1838 to allow governmental entities to dispose of and/or purchase 1839 commodities from other governmental entities at a price that is 1840 agreed to by both parties. This shall allow for purchases and/or 1841 sales at prices which may be determined to be below the market value if the selling entity determines that the sale at below 1842 market value is in the best interest of the taxpayers of the 1843 1844 state. Governing authorities shall place the terms of the

H. B. No. 1109 # deleted text version # 17/HR31/R182SG PAGE 74 (ENK\JAB) agreement and any justification on the minutes, and state agencies shall obtain approval from the Department of Finance and Administration, prior to releasing or taking possession of the commodities.

(vii) Perishable supplies or food. Perishable
supplies or food purchased for use in connection with hospitals,
the school lunch programs, homemaking programs and for the feeding
of county or municipal prisoners.

1853 Single source items. Noncompetitive items (viii) 1854 available from one (1) source only. In connection with the 1855 purchase of noncompetitive items only available from one (1) 1856 source, a certification of the conditions and circumstances 1857 requiring the purchase shall be filed by the agency with the Department of Finance and Administration and by the governing 1858 authority with the board of the governing authority. Upon receipt 1859 1860 of that certification the Department of Finance and Administration 1861 or the board of the governing authority, as the case may be, may, in writing, authorize the purchase, which authority shall be noted 1862 1863 on the minutes of the body at the next regular meeting thereafter. 1864 In those situations, a governing authority is not required to 1865 obtain the approval of the Department of Finance and 1866 Administration. Following the purchase, the executive head of the state agency, or his designees, shall file with the Department of 1867 Finance and Administration, documentation of the purchase, 1868

H. B. No. 1109 # deleted text version # 17/HR31/R182SG PAGE 75 (ENK\JAB) 1869 including a description of the commodity purchased, the purchase 1870 price thereof and the source from whom it was purchased.

1871 (ix) Waste disposal facility construction 1872 Construction of incinerators and other facilities for contracts. 1873 disposal of solid wastes in which products either generated 1874 therein, such as steam, or recovered therefrom, such as materials 1875 for recycling, are to be sold or otherwise disposed of; however, 1876 in constructing such facilities, a governing authority or agency 1877 shall publicly issue requests for proposals, advertised for in the same manner as provided herein for seeking bids for public 1878 1879 construction projects, concerning the design, construction, 1880 ownership, operation and/or maintenance of such facilities, 1881 wherein such requests for proposals when issued shall contain 1882 terms and conditions relating to price, financial responsibility, 1883 technology, environmental compatibility, legal responsibilities 1884 and such other matters as are determined by the governing 1885 authority or agency to be appropriate for inclusion; and after 1886 responses to the request for proposals have been duly received, 1887 the governing authority or agency may select the most qualified 1888 proposal or proposals on the basis of price, technology and other 1889 relevant factors and from such proposals, but not limited to the 1890 terms thereof, negotiate and enter contracts with one or more of 1891 the persons or firms submitting proposals.

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1892 (x) Hospital group purchase contracts. Supplies,
1893 commodities and equipment purchased by hospitals through group
1894 purchase programs pursuant to Section 31-7-38.

1895 (xi) Information technology products. Purchases 1896 of information technology products made by governing authorities 1897 under the provisions of purchase schedules, or contracts executed 1898 or approved by the Mississippi Department of Information 1899 Technology Services and designated for use by governing 1900 authorities.

(xii) Energy efficiency services and equipment.
Energy efficiency services and equipment acquired by school
districts, community and junior colleges, institutions of higher
learning and state agencies or other applicable governmental
entities on a shared-savings, lease or lease-purchase basis
pursuant to Section 31-7-14.

(xiii) Municipal electrical utility system fuel.
Purchases of coal and/or natural gas by municipally owned electric
power generating systems that have the capacity to use both coal
and natural gas for the generation of electric power.

1911 (xiv) Library books and other reference materials.
1912 Purchases by libraries or for libraries of books and periodicals;
1913 processed film, videocassette tapes, filmstrips and slides;
1914 recorded audiotapes, cassettes and diskettes; and any such items
1915 as would be used for teaching, research or other information
1916 distribution; however, equipment such as projectors, recorders,

H. B. No. 1109 # deleted text version # 17/HR31/R182SG PAGE 77 (ENK\JAB) 1917 audio or video equipment, and monitor televisions are not exempt 1918 under this subparagraph.

(xv) Unmarked vehicles. Purchases of unmarked vehicles when such purchases are made in accordance with purchasing regulations adopted by the Department of Finance and Administration pursuant to Section 31-7-9(2).

1923 (xvi) Election ballots. Purchases of ballots1924 printed pursuant to Section 23-15-351.

1925 (xvii) Multichannel interactive video systems. 1926 From and after July 1, 1990, contracts by Mississippi Authority 1927 for Educational Television with any private educational 1928 institution or private nonprofit organization whose purposes are 1929 educational in regard to the construction, purchase, lease or lease-purchase of facilities and equipment and the employment of 1930 1931 personnel for providing multichannel interactive video systems 1932 (ITSF) in the school districts of this state.

1933 (xviii) Purchases of prison industry products by
1934 the Department of Corrections, regional correctional facilities or
1935 privately owned prisons. Purchases made by the Mississippi
1936 Department of Corrections, regional correctional facilities or
1937 privately owned prisons involving any item that is manufactured,
1938 processed, grown or produced from the state's prison industries.

1939 (xix) Undercover operations equipment. Purchases
1940 of surveillance equipment or any other high-tech equipment to be
1941 used by law enforcement agents in undercover operations, provided

H. B. No. 1109 # deleted text version # 17/HR31/R182SG PAGE 78 (ENK\JAB) 1942 that any such purchase shall be in compliance with regulations 1943 established by the Department of Finance and Administration.

1944 (xx) **Junior college books for rent**. Purchases by 1945 community or junior colleges of textbooks which are obtained for 1946 the purpose of renting such books to students as part of a book 1947 service system.

1948 (xxi) Certain school district purchases.
1949 Purchases of commodities made by school districts from vendors
1950 with which any levying authority of the school district, as
1951 defined in Section 37-57-1, has contracted through competitive
1952 bidding procedures for purchases of the same commodities.

1953 (xxii) Garbage, solid waste and sewage contracts.
1954 Contracts for garbage collection or disposal, contracts for solid
1955 waste collection or disposal and contracts for sewage collection
1956 or disposal.

1957 (xxiii) Municipal water tank maintenance
1958 contracts. Professional maintenance program contracts for the
1959 repair or maintenance of municipal water tanks, which provide
1960 professional services needed to maintain municipal water storage
1961 tanks for a fixed annual fee for a duration of two (2) or more
1962 years.

1963 (xxiv) Purchases of Mississippi Industries for the
1964 Blind products. Purchases made by state agencies or governing
1965 authorities involving any item that is manufactured, processed or
1966 produced by the Mississippi Industries for the Blind.

H. B. No. 1109 # deleted text version # 17/HR31/R182SG PAGE 79 (ENK\JAB) 1967 (xxv) Purchases of state-adopted textbooks.
1968 Purchases of state-adopted textbooks by public school districts.
1969 (xxvi) Certain purchases under the Mississippi
1970 Major Economic Impact Act. Contracts entered into pursuant to the
1971 provisions of Section 57-75-9(2), (3) and (4).

1972 (xxvii) Used heavy or specialized machinery or 1973 equipment for installation of soil and water conservation 1974 practices purchased at auction. Used heavy or specialized 1975 machinery or equipment used for the installation and 1976 implementation of soil and water conservation practices or 1977 measures purchased subject to the restrictions provided in 1978 Sections 69-27-331 through 69-27-341. Any purchase by the State 1979 Soil and Water Conservation Commission under the exemption 1980 authorized by this subparagraph shall require advance 1981 authorization spread upon the minutes of the commission to include 1982 the listing of the item or items authorized to be purchased and 1983 the maximum bid authorized to be paid for each item or items. 1984 (xxviii) Hospital lease of equipment or services.

1985 Leases by hospitals of equipment or services if the leases are in 1986 compliance with paragraph (1)(ii).

1987 (xxix) Purchases made pursuant to qualified
1988 cooperative purchasing agreements. Purchases made by certified
1989 purchasing offices of state agencies or governing authorities
1990 under cooperative purchasing agreements previously approved by the
1991 Office of Purchasing and Travel and established by or for any

H. B. No. 1109 # deleted text version # 17/HR31/R182SG PAGE 80 (ENK\JAB) 1992 municipality, county, parish or state government or the federal 1993 government, provided that the notification to potential 1994 contractors includes a clause that sets forth the availability of 1995 the cooperative purchasing agreement to other governmental 1996 entities. Such purchases shall only be made if the use of the 1997 cooperative purchasing agreements is determined to be in the best 1998 interest of the governmental entity.

(xxx) School yearbooks. Purchases of school yearbooks by state agencies or governing authorities; provided, however, that state agencies and governing authorities shall use for these purchases the RFP process as set forth in the Mississippi Procurement Manual adopted by the Office of Purchasing and Travel.

2005 (xxxi) Design-build method and dual-phase
2006 design-build method of contracting. Contracts entered into under
2007 the provisions of Section 31-7-13.1, 37-101-44 or 65-1-85.

2008 (xxxii) Toll roads and bridge construction
2009 projects. Contracts entered into under the provisions of Section
2010 65-43-1 or 65-43-3.

2011 (xxxiii) Certain purchases under Section 57-1-221.
2012 Contracts entered into pursuant to the provisions of Section
2013 57-1-221.

2014 (xxxiv) Certain transfers made pursuant to the 2015 provisions of Section 57-105-1(7). Transfers of public property

H. B. No. 1109 # deleted text version # 17/HR31/R182SG PAGE 81 (ENK\JAB) 2016 or facilities under Section 57-105-1(7) and construction related 2017 to such public property or facilities.

2018 (xxxv) Certain purchases or transfers entered into 2019 with local electrical power associations. Contracts or agreements 2020 entered into under the provisions of Section 55-3-33.

2021 (n) **Term contract authorization.** All contracts for the 2022 purchase of:

2023 (i) All contracts for the purchase of commodities, 2024 equipment and public construction (including, but not limited to, 2025 repair and maintenance), may be let for periods of not more than 2026 sixty (60) months in advance, subject to applicable statutory provisions prohibiting the letting of contracts during specified 2027 2028 periods near the end of terms of office. Term contracts for a 2029 period exceeding twenty-four (24) months shall also be subject to ratification or cancellation by governing authority boards taking 2030 2031 office subsequent to the governing authority board entering the 2032 contract.

2033 (ii) Bid proposals and contracts may include price 2034 adjustment clauses with relation to the cost to the contractor 2035 based upon a nationally published industry-wide or nationally 2036 published and recognized cost index. The cost index used in a 2037 price adjustment clause shall be determined by the Department of 2038 Finance and Administration for the state agencies and by the 2039 governing board for governing authorities. The bid proposal and 2040 contract documents utilizing a price adjustment clause shall

H. B. No. 1109 # deleted text version # 17/HR31/R182SG PAGE 82 (ENK\JAB) 2041 contain the basis and method of adjusting unit prices for the 2042 change in the cost of such commodities, equipment and public 2043 construction.

2044 (0)Purchase law violation prohibition and vendor 2045 penalty. No contract or purchase as herein authorized shall be 2046 made for the purpose of circumventing the provisions of this section requiring competitive bids, nor shall it be lawful for any 2047 person or concern to submit individual invoices for amounts within 2048 2049 those authorized for a contract or purchase where the actual value 2050 of the contract or commodity purchased exceeds the authorized 2051 amount and the invoices therefor are split so as to appear to be 2052 authorized as purchases for which competitive bids are not 2053 Submission of such invoices shall constitute a required. 2054 misdemeanor punishable by a fine of not less than Five Hundred 2055 Dollars (\$500.00) nor more than One Thousand Dollars (\$1,000.00), 2056 or by imprisonment for thirty (30) days in the county jail, or 2057 both such fine and imprisonment. In addition, the claim or claims 2058 submitted shall be forfeited.

(p) Electrical utility petroleum-based equipment purchase procedure. When in response to a proper advertisement therefor, no bid firm as to price is submitted to an electric utility for power transformers, distribution transformers, power breakers, reclosers or other articles containing a petroleum product, the electric utility may accept the lowest and best bid therefor although the price is not firm.

H. B. No. 1109 # deleted text version # 17/HR31/R182SG PAGE 83 (ENK\JAB) 2066 Fuel management system bidding procedure. (a) Anv 2067 governing authority or agency of the state shall, before contracting for the services and products of a fuel management or 2068 2069 fuel access system, enter into negotiations with not fewer than 2070 two (2) sellers of fuel management or fuel access systems for 2071 competitive written bids to provide the services and products for 2072 In the event that the governing authority or agency the systems. 2073 cannot locate two (2) sellers of such systems or cannot obtain 2074 bids from two (2) sellers of such systems, it shall show proof 2075 that it made a diligent, good-faith effort to locate and negotiate 2076 with two (2) sellers of such systems. Such proof shall include, 2077 but not be limited to, publications of a request for proposals and 2078 letters soliciting negotiations and bids. For purposes of this 2079 paragraph (q), a fuel management or fuel access system is an 2080 automated system of acquiring fuel for vehicles as well as 2081 management reports detailing fuel use by vehicles and drivers, and 2082 the term "competitive written bid" shall have the meaning as 2083 defined in paragraph (b) of this section. Governing authorities 2084 and agencies shall be exempt from this process when contracting 2085 for the services and products of fuel management or fuel access 2086 systems under the terms of a state contract established by the 2087 Office of Purchasing and Travel.

2088 (r) Solid waste contract proposal procedure. Before
2089 entering into any contract for garbage collection or disposal,
2090 contract for solid waste collection or disposal or contract for

H. B. No. 1109 # deleted text version # 17/HR31/R182SG PAGE 84 (ENK\JAB) 2091 sewage collection or disposal, which involves an expenditure of 2092 more than Fifty Thousand Dollars (\$50,000.00), a governing authority or agency shall issue publicly a request for proposals 2093 2094 concerning the specifications for such services which shall be 2095 advertised for in the same manner as provided in this section for 2096 seeking bids for purchases which involve an expenditure of more 2097 than the amount provided in paragraph (c) of this section. Anv 2098 request for proposals when issued shall contain terms and 2099 conditions relating to price, financial responsibility, technology, legal responsibilities and other relevant factors as 2100 2101 are determined by the governing authority or agency to be 2102 appropriate for inclusion; all factors determined relevant by the 2103 governing authority or agency or required by this paragraph (r) 2104 shall be duly included in the advertisement to elicit proposals. 2105 After responses to the request for proposals have been duly 2106 received, the governing authority or agency shall select the most 2107 qualified proposal or proposals on the basis of price, technology 2108 and other relevant factors and from such proposals, but not limited to the terms thereof, negotiate and enter into contracts 2109 2110 with one or more of the persons or firms submitting proposals. If 2111 the governing authority or agency deems none of the proposals to 2112 be qualified or otherwise acceptable, the request for proposals process may be reinitiated. Notwithstanding any other provisions 2113 2114 of this paragraph, where a county with at least thirty-five thousand (35,000) nor more than forty thousand (40,000)2115

H. B. No. 1109 # deleted text version # 17/HR31/R182SG PAGE 85 (ENK\JAB) 2116 population, according to the 1990 federal decennial census, owns 2117 or operates a solid waste landfill, the governing authorities of 2118 any other county or municipality may contract with the governing 2119 authorities of the county owning or operating the landfill, 2120 pursuant to a resolution duly adopted and spread upon the minutes 2121 of each governing authority involved, for garbage or solid waste 2122 collection or disposal services through contract negotiations.

2123 Minority set-aside authorization. Notwithstanding (s) 2124 any provision of this section to the contrary, any agency or 2125 governing authority, by order placed on its minutes, may, in its 2126 discretion, set aside not more than twenty percent (20%) of its 2127 anticipated annual expenditures for the purchase of commodities 2128 from minority businesses; however, all such set-aside purchases 2129 shall comply with all purchasing regulations promulgated by the 2130 Department of Finance and Administration and shall be subject to 2131 bid requirements under this section. Set-aside purchases for 2132 which competitive bids are required shall be made from the lowest 2133 and best minority business bidder. For the purposes of this 2134 paragraph, the term "minority business" means a business which is 2135 owned by a majority of persons who are United States citizens or 2136 permanent resident aliens (as defined by the Immigration and 2137 Naturalization Service) of the United States, and who are Asian, 2138 Black, Hispanic or Native American, according to the following 2139 definitions:

# deleted text version #

H. B. No. 1109 17/HR31/R182SG PAGE 86 (ENK\JAB) (i) "Asian" means persons having origins in any of the original people of the Far East, Southeast Asia, the Indian subcontinent, or the Pacific Islands.

2143 (ii) "Black" means persons having origins in any 2144 black racial group of Africa.

(iii) "Hispanic" means persons of Spanish or
Portuguese culture with origins in Mexico, South or Central
America, or the Caribbean Islands, regardless of race.

(iv) "Native American" means persons having origins in any of the original people of North America, including American Indians, Eskimos and Aleuts.

2151 Construction punch list restriction. The (t) 2152 architect, engineer or other representative designated by the 2153 agency or governing authority that is contracting for public 2154 construction or renovation may prepare and submit to the 2155 contractor only one (1) preliminary punch list of items that do 2156 not meet the contract requirements at the time of substantial completion and one (1) final list immediately before final 2157 2158 completion and final payment.

(u) Procurement of construction services by state
institutions of higher learning. Contracts for privately financed
construction of auxiliary facilities on the campus of a state
institution of higher learning may be awarded by the Board of
Trustees of State Institutions of Higher Learning to the lowest
and best bidder, where sealed bids are solicited, or to the

H. B. No. 1109 # deleted text version # 17/HR31/R182SG PAGE 87 (ENK\JAB) 2165 offeror whose proposal is determined to represent the best value 2166 to the citizens of the State of Mississippi, where requests for 2167 proposals are solicited.

2168 (v)Insurability of bidders for public construction or 2169 other public contracts. In any solicitation for bids to perform 2170 public construction or other public contracts to which this 2171 section applies including, but not limited to, contracts for 2172 repair and maintenance, for which the contract will require 2173 insurance coverage in an amount of not less than One Million Dollars (\$1,000,000.00), bidders shall be permitted to either 2174 2175 submit proof of current insurance coverage in the specified amount 2176 or demonstrate ability to obtain the required coverage amount of 2177 insurance if the contract is awarded to the bidder. Proof of insurance coverage shall be submitted within five (5) business 2178 2179 days from bid acceptance.

(w) Purchase authorization clarification. Nothing in this section shall be construed as authorizing any purchase not authorized by law.

2183 **SECTION 17.** This act shall take effect and be in force from 2184 and after January 1, 2018.

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